Michigan Department of Treasury 496 (Rev.06/08)

### **Auditing Procedures Report**

Instructions and MuniCodes

\*=Required Fields

Reset Form

Issued under Public Act 2 of 1968, as amended. (V1.07)

Unit Name* City of Manistee	Co	unty* MANISTEE	Type⁺ CITY	MuniCode* 51-2-010	
Opinion Date-Use Calendar* Nov 4, 2008	Audit Submitte Calendar*	ed-Use Nov 7, 2008	Fiscal Year End Month*	Fiscal Year* 2008	

If a local unit of government (authorities & commissions included) is operating within the boundaries of the audited entity and is NOT included in this or any other audit report, nor do they obtain a stand-alone audit, enclose the name(s), address(es), and a description(s) of the authority and/or commission.

# Place a check next to each "Yes" or non-applicable question below. Questions left unmarked should be those you wish to answer "No."

×	?	<ol> <li>Are all required component units/funds/agencies of th reporting entity notes to the financial statements?</li> </ol>	e local unit included in the financial statements and/or disclosed in the
X	?	2. Does the local unit have a positive fund balance in all of	its unreserved fund balances/unrestricted net assets?
Γ	?	3. Were the local unit's actual expenditures within the amo	unts authorized in the budget?
ΙX	<u>?</u>	4. Is this unit in compliance with the Uniform Chart of Acco	unts issued by the Department of Treasury?
×	?	5. Did the local unit adopt a budget for all required funds?	
×	?	6. Was a public hearing on the budget held in accordance	with State statute?
X	Ľ	Act, and other guidance as issued by the Local Audit ar	
×	<u> </u>	8. Has the local unit distributed tax revenues, that were coll property tax act?	ected for another taxing unit, timely as required by the general
X		9. Do all deposits/investments comply with statutory requ	
×	1	<ol> <li>Is the local unit free of illegal or unauthorized expenditule.</li> <li>Local Units of Government in Michigan, as revised (see A</li> </ol>	res that came to your attention as defined in the Bulletin for Audits of ppendix H of Bulletin.)
×	1 ?		hat came to your attention during the course of audit that have not inance Division? (If there is such activity, please submit a separate
	[?]1	2. Is the local unit free of repeated reported deficiencies fr	om previous years?
X	7 1	3. Is the audit opinion unqualified? 14. If not, what	type of opinion is it? NA
☒	1	5. Has the local unit complied with GASB 34 and other gen	erally accepted accounting principles (GAAP)?
×	?]1	6. Has the board or council approved all disbursements pri	or to payment as required by charter or statute?
×	<u>?</u> 1	7. To your knowledge, were the bank reconciliations that w	ere reviewed performed timely?
X	?1	8. Are there reported deficiencies?   X 19. If	so, was it attached to the audit report?
	Ge	eneral Fund Revenue: ? \$ 5,102,494.00	General Fund Balance: 7 \$ 724,428.00
	Ge	eneral Fund Expenditure:   \$ 5,034,300.00	Governmental Activities Long-Term Debt (see \$ 5,709,081.00
	Ma	ajor Fund Deficit Amount: S 0.00	instructions):

We affirm that we are certified public accountants (CPA) licensed to practice in Michigan. We further affirm the above responses have been disclosed in the financial statements, including the notes, or in the Management Letter (reported deviations).

CPA (First Name)* Stephen	Ten Digit License Number* 1101021255					
CPA Street Address* 107 South Cass, Suite A	City* Traverse City	State*MI	Zip Code* 49684 Telephor		e* +1 (231) 946-3230	
CPA Firm Name* Rehmann Robson	Unit's Street Address* 70 Maple Street		Unit's City* Manistee		Unit's Zip* 49660	



# Manistee, Michigan

# FINANCIAL STATEMENTS

For the Fiscal Year Ended June 30, 2008



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#### INDEPENDENT AUDITORS' REPORT

November 4, 2008

The Honorable Mayor and Members of the City Council City of Manistee Manistee, Michigan

We have audited the accompanying financial statements of the governmental activities, the businesstype activities, the aggregate discretely-presented component units, each major fund, and the aggregate remaining fund information of the City of Manistee, Michigan (the "City"), as of and for the year ended June 30, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the discretely presented component unit financial statements of the City of Manistee Housing Commission and Downtown Development Authority, which represents 87% and 11% of the assets and 86% and 11% of the revenues, respectively, of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinions, insofar, as they relate to the amounts included for the City of Manistee's Housing Commission and Downtown Development Authority, are based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the Downtown Development Authority were not audited in accordance with auditing standards applicable to financial audits contained in Government Auditing Standards. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2008, and the respective changes in financial position and cash flows, where applicable, thereof, and the respective budgetary comparison for the General and Oil & Gas Special Revenue Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 4, 2008, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis listed on pages 3-11 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements and schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated, in all material respects in relation to the basic financial statements taken as a whole.

Rehmann Loham

### Management's Discussion and Analysis

The management of the *City of Manistee, Michigan* (the "City"), presents readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2008. This analysis is intended to assist the reader in focusing on significant financial issues and to provide a general overview of the City's financial activity.

#### **Financial Highlights**

- The assets of the City (primary government) exceeded its liabilities at the close of the most recent fiscal year by \$ 27,527,682 (net assets). Of this amount, \$5,043,812 (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net assets decreased by \$134,573 or 0.5%.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$9,586,173, a decrease of \$(191,404) or 1.9 % from the prior year.
- At the end of the current fiscal year, the total General Fund balance was \$724,428; and unreserved, undesignated fund balance was \$679,809 or 13% percent of total General Fund expenditures and transfers out.
- The City's total governmental activities long-term debt was \$5,709,081, a decrease of \$(370,021) or 6.1%. This decrease was due to the issuance of notes payable in the amount of \$154,703 less scheduled principal payments of \$549,611.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net assets*. Overtime, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (for example, earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include legislative, general government, public safety, public works, and recreation and culture. The business-type activities of the City include water and sewer, marina and boat ramp operations.

The government-wide financial statements include not only the City (known as the primary government), but also legally separate entities - the Downtown Development Authority, Manistee Housing Commission, and the Ramsdell Theatre Restoration Project; which are *discretely presented component units* of the City. Financial information for these *component units* are reported separately from the financial information presented for the primary government.

The government-wide financial statements can be found on pages 12-14 of this report.

**Fund Financial Statements**. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds and governmental activities*.

The City maintains twenty-one individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General and Oil & Gas Funds, both of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City adopts an annual appropriated budget for general and special revenue funds. Budgetary comparison statements or schedules have been provided herein to demonstrate compliance with those budgets.

The basic governmental fund financial statements can be found on pages 15-20 of this report.

Proprietary Funds are also maintained by the City. There are two different types of proprietary funds. Enterprise Funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer, marina and boat ramp operations. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses an internal service fund to account for its motor pool. Because these services benefit general, major and local streets, and water and sewer fund functions, the services have been allocated between the governmental and business-type activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The City maintains four individual proprietary funds. Information is presented separately in the proprietary fund balance sheet and in the proprietary fund statement of revenues, expenses and changes in net assets for the Water and Sewer Fund, which is considered to be a major fund of the City. Data from the other proprietary funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major proprietary funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 22-26 of this report and in the business-type activities in the government-wide financial statements.

Fiduciary Funds: Fiduciary Funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statement can be found on page 27 of this report.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. They should be read thoroughly as part of any review of the City's financial statements. The notes to the financial statements can be found on pages 28-46 of this report.

**Other Information.** The combining statements referred to earlier in connection with non-major governmental funds and component units are presented immediately following the notes to the financial statements. Combining and individual fund statements and schedules can be found on pages 47-86 of this report.

#### **Government-Wide Financial Analysis**

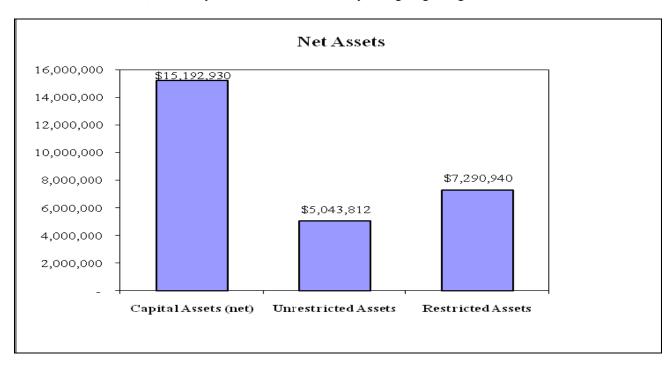
As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$27,527,682 at the close of the most recent fiscal year.

The largest portion of the City's net assets, \$15,192,930 (55%) reflects its investment in capital assets (e.g., land, buildings, vehicles, equipment and infrastructure); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

City of Manistee Net Assets as of June 30, 2008

	<b>Governmental Activities</b>		<b>Business-ty</b>	pe Activities	Total			
	2008	2007	2008	2007	2008	2007		
Current and other assets Capital assets	\$10,653,764 15,315,898	\$10,564,587 15,355,007	\$3,084,599 18,117,228	\$ 3,414,509 18,505,453	\$13,738,363 <u>33,433,126</u>	\$13,979,096 33,860,460		
Total assets	25,969,662	25,919,594	21,201,827	21,919,962	47,171,489	47,839,556		
Long-term liabilities outstanding Other liabilities	5,709,081 780,485	6,079,102 503,725	12,876,805 277,436	13,409,206 185,268	18,585,886 1,057,921	19,488,308 689,993		
Total liabilities	6,489,566	6,582,827	13,154,241	13,594,474	19,643,807	20,177,301		
Net assets Invested in capital assets, net of related debt	9,890,702	9,534,903	5,302,228	5,155,487	15,192,930	14,690,390		
Restricted	6,731,352	6,612,717	559,588	995,539	7,290,940	7,608,256		
Unrestricted	2,858,042	3,189,147	2,185,770	2,174,462	5,043,812	5,363,609		
<b>Total net assets</b>	<u>\$19,480,096</u>	<u>\$19,336,767</u>	<u>\$8,047,586</u>	<u>\$ 8,325,488</u>	<u>\$27,527,682</u>	<u>\$27,662,255</u>		

A portion of the City's net assets, \$7,290,940 (26%) represents resources that are subject to external restrictions on how they may be used both for the City as a whole, as well as for its separate governmental and business-type activities. The balance in *restricted net assets* reflects the charter-protected Oil & Gas Fund and the City's Bond Debt reserve. The remaining balance of *unrestricted net assets* of \$5,043,812 (18%) may be used to meet the City's ongoing obligations to citizens and creditors.



## Financial Analysis of the City's Funds

The following table illustrates and summarizes the changes in Net Assets for the City and was derived from the Government-Wide Statement of Activities:

### City of Manistee's Change in Net Assets For the Fiscal Year Ended June 30, 2008

	Government	tal Activities	<b>Business-t</b>	ype Activities	To	tal	
	2008	2007	2008	2007	2008	2007	
Program Revenue							
Charges for services	\$ 1,381,681	\$ 1,248,688	\$2,889,816	\$ 2,848,689	\$ 4,271,497	\$ 4,097,377	
Operating grants and							
contributions	1,159,737	1,210,088	51,851	34,500	1,211,588	1,244,588	
Capital grants and							
contributions	-	263,683	-	-		263,683	
General Revenue							
Property taxes	3,588,776	3,467,500	=.	-	3,588,776	3,467,500	
Grants and contributions							
not restricted to							
specific programs	736,874	745,911	-	-	736,874	745,911	
Contributions to permane	ent						
endowment	111,461	110,720	-	-	111,461	110,720	
Other	532,817	547,441	277,713	201,025	810,530	748,466	
<b>Total Revenues</b>	7,511,346	8,556,569	3,219,380	3,084,214	10,730,726	11,640,783	
<b>T</b>							
Expenses	41.120	20.101			41 120	20.101	
Legislative	41,139	39,101	-	-	41,139	39,101	
General government	2,069,678	2,173,910	-	-	2,069,678	2,173,910	
Highway & streets	753,372	455,853	-	-	753,372	455,853	
Public safety	1,890,233	1,777,525	-	-	1,890,233	1,777,525	
Public works	1,674,267	1,526,388	-	-	1,674,267	1,526,388	
Community	46.001	122 105			46.201	122 105	
development	46,381	132,405	-	-	46,381	132,405	
Recreation and culture	492,354	449,189	-	-	492,354	449,189	
Interest on long-term deb	ot 243,524	271,449	-	2.005.002	243,524	271,449	
Water & sewer utility	-	-	3,383,489	3,095,803	3,383,489	3,095,803	
Marina & boat ramp			270,862	218,220	270,862	218,220	
<b>Total Expenses</b>	7,210,948	6,825,820	3,654,351	3,314,023	10,865,299	10,139,843	
I (d ) :							
Increase (decrease) in net assets before transfers	300,398	1,730,749	(434,971)	(229,809)	(134,573)	1,500,940	
het assets before transfers	300,396	1,730,749	(434,971)	(229,609)	(134,373)	1,300,940	
Transfers	(157,069)	(199,484)	157,069	199,484			
- /-							
Increase (decrease) in net assets	143,329	1,531,265	(277,902)	(30,325)	(134,573)	1,500,940	
Net assets – beginning of							
year	19,336,767	17,805,502	8,325,488	8,355,813	27,662,255	26,161,315	
•							
Net assets – end of year	<u>\$19,480,096</u>	<u>\$19,336,767</u>	<u>\$8,047,586</u>	<u>\$ 8,325,488</u>	<u>\$27,527,682</u>	<u>\$ 27,662,255</u>	

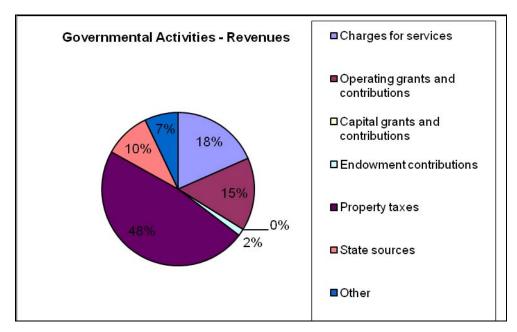
**Governmental Activities:** Governmental activities increased the City's net assets by \$143,329, or .7%. Key elements of this performance are as follows:

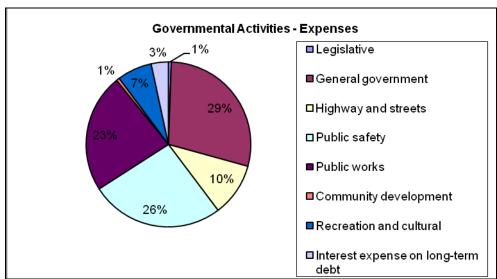
- Normal business fluctuations
- Increased oil royalties

**Business-Type Activities:** Business-type activities decreased the City's net assets by \$(277,902) or 3%. Key elements of this performance are as follows:

- Lower water & sewer revenue than anticipated
- Typical fluctuations in business activity, including depreciation

The following charts depict the breakdown of Government Activity revenues and expenses.





#### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a City's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$9,586,173, a decrease of \$(191,404) or 2% in comparison with the prior year. The decrease was due to a variety of normal operating activities and budget to actual fluctuations.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, the total fund balance of the General Fund was \$724,428, and it had a balance of \$679,809 that was unreserved and undesignated. As a measure of the General Fund's liquidity, it may be useful to compare unreserved fund balance to total fund expenditures, including transfers out. Unreserved fund balance represents 13% percent of total General Fund expenditures including transfers out. Exclusive of elective transfers to the capital improvement fund, this represents 13% of general fund expenditures.

The General Fund balance decreased by \$(137,194) during the current fiscal year. This was the result of several items. Significant items contributing to this loss were higher fuel costs, increased fuel usage due to severe winter weather, overtime related to winter snowplowing and the June major storm event and general price inflation.

The Oil & Gas Fund has a total fund balance of \$6,724,180, which increased by \$111,462 during the year. This increase is due entirely to oil & gas royalties received. Higher crude oil prices during the year, coupled with increased production, allowed revenue to increase. The City Charter prevents the principal of this fund to be spent without a vote of the people.

Proprietary Funds. The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net assets of Water and Sewer, Municipal Marina and the Boat Ramps Funds at the end of the year amounted to \$2,168,001, restricted assets of \$559,588 and capital assets net of related debt of \$5,302,228. The Water and Sewer Fund had a decrease in net assets for the year of \$(287,193), the Municipal Marina and Boat Ramp had an increase of \$15,390. The Water and Sewer Fund did not generate sufficient revenue to fully fund depreciation, thus leading to the decrease in net assets. Cash flow was negative because of the purchase of capital assets and reduced water and sewer sales. In addition, the fund is in the middle of a process of weaning itself from a subsidy from the oil and gas fund.

#### **General Fund Budgetary Highlights**

During the year, General Fund revenues were over amended budgetary estimates by \$62,751 while other financing sources, namely net transfers, were under by \$15,000 for a total revenue variance of \$47,751. Actual expenditures were also over amended budgetary estimates by \$2,742. As a result, the fund balance decreased by \$(137,194) which was less than the budgeted estimate of \$(182,203).

#### **Capital Asset and Debt Administration**

Capital Assets. The City's investment in capital assets for its governmental and business type activities as of June 30, 2008, amounted to \$33,433,126 (net of accumulated depreciation). This investment in capital assets includes land, buildings and systems, improvements, machinery and equipment, park facilities, roads, highways, bridges and construction in progress. The total net decrease in the City's investment in capital assets for the current fiscal year was \$(427,334). Major capital asset events during the current fiscal year included the following:

- Truck Route Rehabilitation
- Fifth Street Rehabilitation
- Jerumbo St. Lift Station and Force Main
- 6<sup>th</sup> Avenue Lift Station & Road
- Ramsdell Theatre Bathrooms

## City of Manistee's Capital Assets

(net of depreciation)

	Governmental <u>Activities</u>	Business-type Activities	Total		
Land	\$ 1,494,429	\$ 51,974	\$ 1,546,403		
Land improvements	3,990,484	70,337	4,060,821		
Buildings and structures	4,308,614	128,796	4,437,410		
Furniture and equipment	534,158	201,628	735,786		
Vehicles	1,148,037	-	1,148,037		
Infrastructure	3,840,176	17,664,493	21,504,669		
Total	<u>\$ 15,315,898</u>	\$ 18,117,228	\$ 33,433,126		

Additional information on the City's capital assets can be found in Note III.C on pages 37-39 of this report.

**Long-Term Debt**. At the end of the current fiscal year, the City had total bonded debt and lease payables of \$18,240,196. Of this amount, \$8,300,000 comprises debt backed by the full faith and credit of the government. The remainder of the City's debt represents capital leases, loans and bonds secured solely by specified revenue sources (i.e., revenue bonds).

#### **City of Manistee's Outstanding Debt**

General Obligation and Revenue Bonds

	Governmental <u>Activities</u>	Business-type Activities	Total		
General obligation bonds	\$ 4,810,000	\$ 3,490,000	\$ 8,300,000		
Leases payable	537,041	-	537,041		
MEDC Loan	78,155	-	78,155		
SRF bonds	-	2,670,000	2,670,000		
Revenue bonds	<del>_</del>	6,655,000	6,655,000		
Total	<u>\$ 5,425,196</u>	<u>\$ 12,815,000</u>	<u>\$ 18,240,196</u>		

The City's total debt (excluding compensated absences) decreased by \$(929,874)

The City has a "AA" rating from Standard & Poor's for its Michigan Transportation Fund Bonds, and a low investment grade rating indicator on its Water & Sewer debt.

State statutes limit the amount of general obligation debt a governmental entity may issue to 10% percent of its total assessed valuation. The current debt limitation for the City is \$19,925,800, which is significantly in excess of the City's outstanding general obligation debt.

Additional information on the City's long-term debt can be found in Note III.E on pages 42-44 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

The following significant factors were considered in preparing the City's budget for the 2008-09 fiscal year:

- Full-time employment up 1 to 62.5.
- Reduced rate of increase in health care costs due to reform measures implemented.
- No reduction in State Revenue Sharing funds.
- Slower taxable value growth
- Higher fuel prices

#### **Requests for Information**

This discussion and analysis is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City Finance Director, PO Box 358, Manistee, Michigan 49660 or via email at <a href="mailto:ebradford@ci.manistee.mi.us">ebradford@ci.manistee.mi.us</a> or by visiting our website.

## STATEMEMENT OF NET ASSETS

#### **JUNE 30, 2008**

	PRIMARY GOVERNMENT						
	GOVERNMENTAL ACTIVITIES			BUSINESS TYPE ACTIVITIES		TOTAL	
ASSETS							
Cash and cash equivalents	\$	3,263,068	\$	519,940	\$	3,783,008	
Investments		6,824,511		1,000,787		7,825,298	
Receivables		343,191		493,870		837,061	
Due from other governments		268,400		-		268,400	
Internal balances		(168,135)		168,135			
Prepaid items		44,662		10,654		55,316	
Inventory		-		7,608		7,608	
Restricted cash		-		559,588		559,588	
Deferred charges		78,067		324,017		402,084	
Land		1,494,429		51,974		1,546,403	
Construction in progress		12 921 460		10.065.254		21.007.722	
Capital assets, net		13,821,469		18,065,254		31,886,723	
TOTAL ASSETS		25,969,662		21,201,827		47,171,489	
LIABILITIES							
Accounts payable		524,155		179,677		703,832	
Accrued liabilities		68,267		14,571		82,838	
Accrued interest payable		80,926		55,678		136,604	
Customer deposits		107,137		27,500		134,637	
Unearned revenues		-		-		-	
Long-term liabilities							
Due within one year		485,426		773,578		1,259,004	
Due in more than one year		5,223,655		12,103,237		17,326,892	
TOTAL LIABILITIES		6,489,566		13,154,241		19,643,807	
NET ASSETS							
Invested in capital assets, net of related debt		9,890,702		5,302,228		15,192,930	
Restricted for							
Debt service		7,172		559,588		566,760	
Expendable portion of Oil & Gas Fund		111,462		-		111,462	
Nonexpendable portion of Oil & Gas Fund		6,612,718		-		6,612,718	
Unrestricted (deficit)	_	2,858,042		2,185,770		5,043,812	
TOTAL NET ASSETS	\$	19,480,096	\$	8,047,586	\$	27,527,682	

COMPONENT UNITS									
RAMSDELL THEATRE RESTORATION PROJECT		CO	OUSING MMISSION 12/31/07)	DOWNTOWN DEVELOPMENT AUTHORITY					
¢	2 (42	¢	207.124	¢.	421 224				
\$	3,643	\$	296,134	\$	431,324				
	3,996		46,330		37,104				
	-		18,398		-				
	_		· -		-				
	-		-		-				
	-		-		-				
	-		65,626		-				
	-		41,001		-				
	-		322,216		-				
	100.400		121,789		-				
	100,499		2,908,928						
	108,138		3,820,422		468,428				
	15,000		51,338		2,776				
	-		23,517		-				
	-		-		-				
	-		49,205		-				
	-		2,838		-				
	_		8,150		_				
	_		347,586		_				
			217,000	-					
	15,000		482,634		2,776				
	100,499		3,026,933		-				
	-				_				
	-		_		_				
	(7,361)		310,855		465,652				
\$	93,138	\$	3,337,788	\$	465,652				

#### STATEMENT OF ACTIVITIES

#### FOR THE YEAR ENDED JUNE 30, 2008

			PROGRAM REVENUES							
					OF	PERATING		APITAL		
			_	HARGES	_	ANTS AND	_	ANTS AND		(EXPENSE)
FUNCTIONS/PROGRAMS	E	XPENSES	FOR	SERVICES	CON	TRIBUTIONS	CONT	RIBUTIONS	R	EVENUE
PRIMARY GOVERNMENT										
Governmental activities										
Legislative	\$	41,139	\$	-	\$	-	\$	-	\$	(41,139)
General government		2,069,678		1,027,846		223,217		-		(818,615)
Highway and streets		753,372		170,673		531,872		-		(50,827)
Police		1,141,863		-		-		-		(1,141,863)
Fire		712,381		-		-		-		(712,381)
Public safety		35,989		24,253		-		-		(11,736)
Public works		1,674,267		125,984		344,613		-		(1,203,670)
Community development		46,381		32,925		45,939		-		32,483
Recreation and cultural		492,354		-		14,096		-		(478,258)
Interest expense on long-term debt		243,524								(243,524)
TOTAL GOVERNMENTAL ACTIVITIES		7,210,948		1,381,681		1,159,737		<u>-</u>		(4,669,530)
Business-type activities										
Water and sewer		3,383,489		2,661,814		-		-		(721,675)
Boat ramp		45,911		31,675		36,810		-		22,574
Marina		224,951		196,327		15,041				(13,583)
TOTAL BUSINESS-TYPE ACTIVITIES		3,654,351		2,889,816		51,851		<u>-</u>		(712,684)
TOTAL PRIMARY GOVERNMENT	\$	10,865,299	\$	4,271,497	\$	1,211,588	\$		\$	(5,382,214)
COMPONENT UNITS										
Ramsdell theatre restoration project		14,399		_		73,827		-		59,428
Housing commission (12/31/07)		1,495,761		511,006		540,566		117,309		(326,880)
Downtown development authority		306,984		7,900		22,500		-		(276,584)
TOTAL COMPONENT UNITS	\$	1,817,144	\$	518,906	\$	636,893	\$	117,309	\$	(544,036)

#### STATEMENT OF ACTIVITIES

#### FOR THE YEAR ENDED JUNE 30, 2008

#### PRIMARY GOVERNMENT

FUNCTIONS/PROGRAMS	 ERNMENTAL CTIVITIES		BUSINESS TYPE ACTIVITIES		TYPE		TYPE		TYPE		TOTAL
CHANGE IN NET ASSETS											
Net (expense) revenue	\$ (4,669,530)	\$	(712,684)	\$	(5,382,214)						
General revenues											
Property taxes	3,588,776		-		3,588,776						
Grants and contributions not restricted											
to specific programs	736,874		-		736,874						
Unrestricted investment earnings	484,743		138,038		622,781						
Other revenues	36,110		139,675		175,785						
Gain on sale of capital assets	11,964		-		11,964						
Contribution to permanent endowment	111,461		-		111,461						
Internal transfers	 (157,069)		157,069		-						
TOTAL GENERAL REVENUES, CONTRIBUTIONS											
AND TRANSFERS	 4,812,859		434,782		5,247,641						
CHANGE IN NET ASSETS	143,329		(277,902)		(134,573)						
NET ASSETS, BEGINNING OF YEAR	 19,336,767		8,325,488		27,662,255						
NET ASSETS, END OF YEAR	\$ 19,480,096	\$	8,047,586	\$	27,527,682						

Continued...

COMPONENT UNITS

TH REST	MSDELL IEATRE TORATION ROJECT	HOUSING COMMISSION (12/31/07)		DEV	WNTOWN ELOPMENT THORITY
\$	59,428	\$	(326,880)	\$	(276,584)
	-		-		289,057
	2,260		23,185		19,673
			60,408		1,600
	-		-		-
	-		-		-
	2,260		83,593		310,330
	61,688		(243,287)		33,746
	31,450		3,581,075		431,906
\$	93,138	\$	3,337,788	\$	465,652

Concluded

# BALANCE SHEET GOVERNMENTAL FUNDS

#### **JUNE 30, 2008**

	 General Fund	 Oil & Gas Fund	Nonmajor overnmental Funds	 Total
ASSETS				
Cash and cash equivalents	\$ 541,049	\$ 901,651	\$ 1,522,220	\$ 2,964,920
Investments	368,069	6,150,600	305,842	6,824,511
Receivables				
Accounts	283,502	-	32,472	315,974
Taxes	3,712	-	19,507	23,219
Interest	-	3,998	-	3,998
Due from other governments	150,173	-	118,227	268,400
Due from other funds	78,572	-	690,174	768,746
Prepaid items	 44,619	 	 43	 44,662
TOTAL ASSETS	\$ 1,469,696	\$ 7,056,249	\$ 2,688,485	\$ 11,214,430
LIABILITIES AND FUND BALANCES Liabilities				
Accounts payable	\$ 61,239	\$ -	\$ 462,916	\$ 524,155
Accrued liabilities	67,328	-	939	68,267
Deposits held	101,867	-	5,270	107,137
Due to other funds	514,834	332,069	72,209	919,112
Deferred revenue	 -	 -	 9,586	 9,586
Total liabilities	 745,268	 332,069	 550,920	 1,628,257
Fund balances				
Reserved				
Prepaid items	44,619	-	43	44,662
Public improvement	-	6,612,718	-	6,612,718
Debt retirement	-	-	7,172	7,172
Capital projects	-	-	403,511	403,511
Unreserved				
Unreserved	679,809	111,462	-	791,271
Unreserved, reported in nonmajor Special revenue funds	_	_	1,726,839	1,726,839
-	 724 429	 6 724 100	 	
Total fund balances	 724,428	 6,724,180	 2,137,565	 9,586,173
TOTAL LIABILITIES AND FUND BALANCES	\$ 1,469,696	\$ 7,056,249	\$ 2,688,485	\$ 11,214,430

Continued...

#### BALANCE SHEET GOVERNMENTAL FUNDS

#### **JUNE 30, 2008**

# Reconciliation of Fund Balances on the Balance Sheet for Governmental Funds to Net Assets of Governmental Activities on the Statement of Net Assets

Fund balances - total governmental funds \$ 9,586,173

Amounts reported for governmental activities in the statement of net assets are different because:

Certain assets used in governmental activities, such as capital assets, are not financial resources, and therefore not reported in the funds.

Add: capital assets	18,099,225
Subtract: accumulated depreciation	(4,275,018)
Add: deferred charges	100,733
Subtract: accumulated amortization	(22,666)

Other long-term assets are not available to pay for current period expenditures, and therefore, are deferred in the funds.

9,586

An internal service fund is used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net assets.

Add: net assets of governmental activities accounted for in the internal service fund 1,232,485

Certain liabilities, such as bonds payable, are not due and payable in the current period, and therefore, are not reported in the funds.

Subtract: bonds payable	(4,810,000)
Subtract: notes payable	(14,319)
Subtract: accrued interest on long-term liabilities	(64,063)
Subtract: Michigan Economic Development Corporation Loan	(78,155)
Subtract: accrued compensated absences	(283,885)

Net assets of governmental activities \$ 19,480,096

Concluded

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2008

	General Fund		Oil & Gas Fund		Nonmajor overnmental Funds	Total
REVENUES	2 202 270	d			205.405	2 500 55 5
Taxes	\$ 3,303,279	\$	-	\$	285,497	\$ 3,588,776
Federal sources	13,418		-		344,613	358,031
State sources	736,874		-		534,905	1,271,779
Charges for services	791,973		-		434,981	1,226,954
Licenses and permits	950		-		-	950
Fines and forfeits	58,107		-		-	58,107
Interest revenue	75,954		332,277		66,083	474,314
Other revenue	-		-		293	293
Contributions\donations	-		-		14,096	14,096
Reimbursement	-		-		143,998	143,998
Miscellaneous	121,939		111,461	-	101,262	 334,662
TOTAL REVENUES	 5,102,494		443,738		1,925,728	 7,471,960
EXPENDITURES						
Current operations						
Legislative	41,139		-		-	41,139
General government	1,506,406		207		249,803	1,756,416
Public safety	1,799,707		-		28,139	1,827,846
Highways and streets	-		-		910,296	910,296
Public works	1,141,219		-		522,409	1,663,628
Recreation and cultural	403,553		-		-	403,553
Appropriations	142,276		-		-	142,276
Debt service						
Principal	-		-		245,000	245,000
Interest expense	-		-		220,284	220,284
Capital outlay	 -		-	-	295,857	 295,857
TOTAL EXPENDITURES	 5,034,300		207		2,471,788	 7,506,295
REVENUES OVER (UNDER)						
EXPENDITURES	68,194		443,531		(546,060)	(34,335)
OTHER FINANCING SOURCES (USES)						
Transfers in	83,000		-		616,990	699,990
Transfers out	 (288,388)		(332,069)		(236,602)	 (857,059)
TOTAL OTHER FINANCING SOURCES (USES)	 (205,388)		(332,069)		380,388	 (157,069)
NET CHANGE IN FUND BALANCES	(137,194)		111,462		(165,672)	(191,404)
FUND BALANCES, BEGINNING OF YEAR	 861,622		6,612,718		2,303,237	 9,777,577
FUND BALANCES, END OF YEAR	\$ 724,428	\$	6,724,180	\$	2,137,565	\$ 9,586,173

Continued...

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2008

Reconciliation of the Statement of Revenues, Expenditures and Change in Fund Balances of Governmental Funds to the Statement of Activties	
Net change in fund balances - total governmental funds	\$ (191,404)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report long-term receivables as deferred revenue. However, in the statement of activities, those receivables are recognized as revenue when they are initially recorded.	
Subtract: decrease in deferred receivables	(20,299)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Add: capital outlay Subtract: depreciation expense	559,669 (465,104)
Governmental funds report bond issuance costs as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as amortization expense.	
Subtract: amortization expense	(5,037)
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	
Add: principal payments on long-term liabilities	270,689
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Add: Decrease in accrued interest on long-term liabilities Subtract: increase in the accrual of compensated absences	55 (24,887)
An internal service fund is used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds. The net revenue (expense) of the internal service fund is reported with governmental activities.	
Add: interest revenue from governmental internal service fund	10,429
Add: other revenue from governmental internal service fund Subtract: interest expense from governmental internal service fund	45,726 (23,295)
Subtract: net operating loss of certain activities of the internal service fund reported with governmental activities	 (13,213)
Change in net assets of governmental activities	\$ 143,329

The accompanying notes are an integral part of these financial statements.

Concluded

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL GENERAL FUND

#### FOR THE YEAR ENDED JUNE 30, 2008

	 Original Budget	 Amended Budget	Actual	 Over (Under) Budget
REVENUES				
Taxes	\$ 3,309,277	\$ 3,309,277	\$ 3,303,279	\$ (5,998)
Federal sources	(20,000)	20,000	13,418	(6,582)
State sources	749,466	749,466	736,874	(12,592)
Charges for services	807,630	807,630	791,973	(15,657)
Licenses and permits	1,000	1,000	950	(50)
Fines and forfeits	56,500	56,500	58,107	1,607
Interest revenue	60,000	60,000	75,954	15,954
Miscellaneous	 35,870	 35,870	 121,939	 86,069
TOTAL REVENUES	 4,999,743	 5,039,743	 5,102,494	 62,751
EXPENDITURES				
Current operations				
Legislative	43,050	43,050	41,139	(1,911)
General government	1,540,096	1,574,296	1,506,406	(67,890)
Public safety	1,745,790	1,770,790	1,799,707	28,917
Public works	1,032,291	1,097,291	1,141,219	43,928
Recreation and cultural	354,855	383,855	403,553	19,698
Appropriations	 162,276	 162,276	 142,276	 (20,000)
TOTAL EXPENDITURES	 4,878,358	 5,031,558	 5,034,300	 2,742
REVENUES OVER (UNDER) EXPENDITURES	 121,385	 8,185	 68,194	 60,009
OTHER FINANCING SOURCES (USES)				
Transfers in	70,000	70,000	83,000	13,000
Transfers out	 (245,388)	 (260,388)	 (288,388)	 (28,000)
TOTAL OTHER FINANCING SOURCES (USES)	 (175,388)	 (190,388)	 (205,388)	 (15,000)
NET CHANGE IN FUND BALANCE	(54,003)	(182,203)	(137,194)	45,009
FUND BALANCE, BEGINNING OF YEAR	 861,622	 861,622	 861,622	 
FUND BALANCE, END OF YEAR	\$ 807,619	\$ 679,419	\$ 724,428	\$ 45,009

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL OIL & GAS FUND

#### FOR THE YEAR ENDED JUNE 30, 2008

	 Original Budget	amended Budget	Actual		Over (Under) Budget
REVENUES				_	
Interest revenue Miscellaneous	\$ 292,500 70,000	\$ 292,500 70,000	\$ 332,277 111,461	\$	39,777 41,461
TOTAL REVENUES	362,500	362,500	443,738		81,238
EXPENDITURES General government	 500	500	207		(293)
REVENUES OVER (UNDER) EXPENDITURES	362,000	362,000	443,531		81,531
OTHER FINANCING USES Transfers out	 (292,500)	 (324,500)	 (332,069)	_	(7,569)
NET CHANGE IN FUND BALANCE	69,500	37,500	111,462		73,962
FUND BALANCE, BEGINNING OF YEAR	 6,612,718	 6,612,718	 6,612,718		
FUND BALANCE, END OF YEAR	\$ 6,682,218	\$ 6,650,218	\$ 6,724,180	\$	73,962

# STATEMENT OF NET ASSETS PROPRIETARY FUNDS

#### **JUNE 30, 2008**

	Water and Sewer Fund	Nonmajor Enterprise Funds	Total	Internal Service Fund
ASSETS				
Current assets				
Cash and cash equivalents	\$ 369,658	\$ 150,282	\$ 519,940	\$ 298,148
Accounts receivable	475,918	17,952	493,870	-
Due from other funds	332,069	-	332,069	-
Prepaid items	10,504	150	10,654	-
Inventory		7,608	7,608	
Total current assets	1,188,149	175,992	1,364,141	298,148
Restricted assets				
Cash and cash equivalents	559,588		559,588	
Long-term assets				
Investments	1,000,787	_	1,000,787	_
Capital assets (net of accumulated depreciation)	17,711,541	405,687	18,117,228	1,491,691
Deferred charges	324,017	-	324,017	
Total long-term assets	19,036,345	405,687	19,442,032	1,491,691
TOTAL ASSETS	20,784,082	581,679	21,365,761	1,789,839
LIABILITIES AND NET ASSETS				
Current liabilities				
Accounts payable	161,481	18,196	179,677	_
Accrued liabilities	12,933	1,638	14,571	-
Due to other funds	181,363	340	181,703	-
Accrued interest	55,678	_	55,678	16,863
Customer deposits	27,500	_	27,500	,
Current portion of long-term debt	773,578		773,578	213,622
Total current liabilities	1,212,533	20,174	1,232,707	230,485
Long-term liabilities				
Accrued compensated absences	58,237		58,237	
Long-term debt less current portion	12,045,000	-	12,045,000	309,100
Long-term debt less current portion	12,043,000	- <del></del>	12,043,000	309,100
Total long-term liabilities	12,103,237	<u> </u>	12,103,237	309,100
TOTAL LIABILITIES	13,315,770	20,174	13,335,944	539,585
NET ASSETS				
Invested in capital assets, net of related debt	4,896,541	405,687	5,302,228	968,969
Restricted for debt service	559,588	-	559,588	-
Unrestricted	2,012,183	155,818	2,168,001	281,285

Continued...

# STATEMENT OF NET ASSETS PROPRIETARY FUNDS

#### **JUNE 30, 2008**

# Reconciliation of Net Assets on the Statement of Net Assets for Enterprise Funds to Net Assets of Business-Type Activities on the Statement of Net Assets

Net assets - total enterprise funds

Amounts reported for business-type activities in the statement of net assets are different because:

An internal service fund is used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds. The assets and liabilities of the internal service fund are included in business-type activities in the statement of net assets.

Add: net assets of business-type activities accounted for in the internal service fund

17,769

8,029,817

Net assets of business-type activities

\$ 8,047,586

\$

Concluded

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2008

	Water and Sewer Fund	Nonmajor Enterprise Funds	Total	Internal Service Fund		
OPERATING REVENUES						
State revenue	\$ -	\$ 51,810	\$ 51,810	\$ -		
Charges for services	2,661,814	228,043	2,889,857	299,250		
TOTAL OPERATING EXPENSES	2,661,814	279,853	2,941,667	299,250		
OPERATING EXPENSES						
Water operations	552,291	-	552,291	-		
Sewer WWTP	645,491	-	645,491	-		
Sewer collection - streets	531,461	-	531,461	-		
Boat ramp operations	-	40,723	40,723	-		
Marina operations	-	198,305	198,305	-		
Motor pool operations	-	-	-	30,352		
Depreciation and amortization	893,185	31,834	925,019	288,210		
TOTAL OPERATING EXPENSES	2,622,428	270,862	2,893,290	318,562		
OPERATING INCOME (LOSS)	39,386	8,991	48,377	(19,312)		
NONOPERATING (EXPENSE) REVENUE						
Interest revenue	131,639	6,399	138,038	10,429		
Miscellaneous	139,675	-	139,675	45,726		
Interest expense	(754,962)		(754,962)	(23,295)		
TOTAL NONOPERATING REVENUE (EXPENSE)	(483,648)	6,399	(477,249)	32,860		
Net (loss) income before transfers	(444,262)	15,390	(428,872)	13,548		
TRANSFERS						
Transfers in	332,069	-	332,069	-		
Transfers out	(175,000)		(175,000)			
TOTAL TRANSFERS	157,069		157,069			
CHANGE IN NET ASSETS	(287,193)	15,390	(271,803)	13,548		
NET ASSETS, BEGINNING OF YEAR	7,755,505	546,115	8,301,620	1,236,706		
NET ASSETS, END OF YEAR	\$ 7,468,312	\$ 561,505	\$ 8,029,817	\$ 1,250,254		

Continued...

### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2008

#### Reconciliation of the Statement of Revenues, Expenses and Changes in Net Assets of Enterprise Funds to the Statement of Activities

Change in net assets - total enterprise funds

\$ (271,803)

Amounts reported for business-type activities in the statement of activities are different

An internal service fund is used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds. The net revenue (expense) of the internal service fund is reported with business-type activities.

Subtract: net operating loss from business-type activities accounted for in the internal service fund.

(6,099)

Change in net assets of business-type activities

\$ (277,902)

Concluded

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

### FOR THE YEAR ENDED JUNE 30, 2008

	Water and Sewer Fund	Nonmajor Enterprise Funds	Total	Internal Service Fund
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash received from customers	\$ 2,627,842	\$ 213,800	\$ 2,841,642	\$ -
Cash received from state grants	-	51,810	51,810	200.250
Cash received from interfund services provided	(426.071)	(22.20.4)	(460.265)	299,250
Cash payments to employees  Cash payments to suppliers for goods and services	(436,971)	(32,394)	(469,365)	(124.757)
Cash payments to suppliers for goods and services	(1,211,418)	(193,097)	(1,404,515)	(124,757)
NET CASH PROVIDED BY OPERATING ACTIVITIES	979,453	40,119	1,019,572	174,493
CASH FLOWS FROM NONCAPITAL				
FINANCING ACTIVITIES				
Miscellaneous income	139,675	-	139,675	45,726
Transfers in from other funds	332,069	-	332,069	-
Transfers out to other funds	(175,000)		(175,000)	
NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES	296,744		296,744	45,726
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Purchase of capital assets	(501,878)	(12,500)	(514,378)	-
Bond proceeds	215,034	-	215,034	-
Principal payments	(750,000)	-	(750,000)	(282,471)
Interest payments	(753,844)		(753,844)	(21,611)
NET CASH USED IN CAPITAL AND RELATED FINANCING ACTIVITIES	(1,790,688)	(12,500)	(1,803,188)	(304,082)
CASH FLOWS FROM INVESTING ACTIVITIES				
Purchase of investments	(188,506)	_	(188,506)	_
Sale of investments	-	644	644	227,063
Interest revenue	280,417	6,399	286,816	10,429
NET CASH PROVIDED BY INVESTING ACTIVITIES	91,911	7,043	98,954	237,492
NET (DECREASE) INCREASE IN				
CASH AND CASH EQUIVALENTS	(422,580)	34,662	(387,918)	153,629
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR	1,351,826	115,620	1,467,446	144,519
CASH AND CASH EQUIVALENTS, END OF YEAR	\$ 929,246	\$ 150,282	\$ 1,079,528	\$ 298,148
STATEMENT OF NET ASSETS CLASSIFICATION OF CASH AND CASH EQUIVALENTS Cash and cash equivalents	\$ 369,658	\$ 150,282	\$ 519,940	\$ 298,148
Restricted assets	559,588		559,588	
	\$ 929,246	\$ 150,282	\$ 1,079,528	\$ 298,148

Continued...

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2008

	W	Vater and Sewer Fund	Eı	onmajor nterprise Funds	Total	nternal Service Fund
Reconciliation of operating income (loss) to net						
cash provided by (used in) operating activities						
Operating income (loss)	\$	39,386	\$	8,991	\$ 48,377	\$ (19,312)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities						
Depreciation and amortization		893,185		31,834	925,019	288,210
Changes in assets and liabilities						
Accounts receivable		(35,943)		(14,243)	(50,186)	-
Prepaid items		(634)		129	(505)	-
Inventory		-		2,912	2,912	-
Accounts payable		74,929		10,056	84,985	(94,405)
Due to other funds		-		340	340	-
Accrued liabilities		3,984		100	4,084	-
Accrued compensated absences		2,575		-	2,575	-
Customer deposits		1,971			 1,971	 
Net cash provided by operating activities	\$	979,453	\$	40,119	\$ 1,019,572	\$ 174,493
Non-cash capital and related financing activities Acquisition of capital assets through notes payable	\$	<u>-</u>	\$	<u>-</u>	\$ 	\$ 154,703

Concluded

# STATEMENT OF NET ASSETS FIDUCIARY FUNDS

# **JUNE 30, 2008**

	Agency		
ASSETS			
Cash and cash equivalents	\$	328,978	
Due from other governments		3,190	
TOTAL ASSETS	\$	332,168	
LIABILITIES			
Accrued liabilities	\$	3,895	
Due to other governments		328,273	
TOTAL LIABILITIES	\$	332,168	

## Index

# **Notes to the Financial Statements**

# June 30, 2008

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#### **Notes to the Financial Statements**

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting entity

The *City of Manistee* (the "City") is directed by a City Council elected by the community at large. This legislative body appoints a City Manager to administer the affairs of the City. The City provides the following services as authorized by its charter: public safety (police and fire), highways and streets, parks and recreation, public improvements, planning and zoning and general administrative services. The City has adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 14 and Statement No. 39, regarding the definition of the reporting entity.

#### **Discretely Presented Component Units**

Ramsdell Theatre Restoration Project – In accordance with GASB Statement No. 39, the financial statements of the Ramsdell Theatre Restoration Project are included as a discretely presented component unit in the financial statements of the City. A complete financial statement of the Ramsdell Theatre Restoration project is included within these financial statements.

The Ramsdell Theatre Restoration Project financial statements are prepared in accordance with the accounting standards established by the Financial Accounting Standards Board and accordingly, a reporting model different from that of the City is used. The Ramsdell Theatre Restoration project financial statements included within reflect both models.

Manistee City Housing Commission – The Mayor with approval of the City Council appoints the members of the governing board of the commission. The Commission's fiscal year end is December 31, 2007. A complete financial statement of the Housing Commission can be obtained from the Executive Director, City of Manistee Housing Commission, Century Terrace, Manistee, Michigan 49660.

**Downtown Development Authority** ("DDA") – The Mayor with approval of the City Council appoints the members of the governing board of the DDA. The City also has the ability to significantly influence the operations of the DDA. A complete financial statement of the DDA can be obtained from the City Finance Director, City of Manistee, 70 Maple Street, PO Box 358, Manistee, Michigan 49660-0358.

#### B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government is* reported separately from certain legally separate *component units* for which the primary government is financially accountable.

#### **Notes to the Financial Statements**

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Oil & Gas Fund* accounts for the use of money derived from oil and gas royalties, which was endowed in a permanent fund. The income from the endowment is used to subsidize the water and sewer operations. The City is starting to phase out the subsidy so the water and sewer operations will become self-sufficient, and interest from this fund can be used for capital improvements.

The *Water and Sewer Fund* is the City's major proprietary fund. It accounts for the activities of the City's water distribution, sewage disposal and treatment system.

Additionally, the City reports the following fund types:

The *Internal Service Fund* accounts for fleet and equipment management to other departments or agencies of the City, or to other governments, on a cost reimbursement basis.

The Agency Funds account for assets held for other governments in an agency capacity, including tax collections.

#### Notes to the Financial Statements

#### C. Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements, except for agency funds, which do not have a measurement focus. Revenues are recorded when earned and expenses are recorded when liabilities are incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement* focus and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting; however, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, state-shared revenue, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's water and sewer function, cost of building rent and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water and Sewer Enterprise Fund and of the government's Motor Pool Internal Service Fund are charges to customers for sales and services. The enterprise fund also recognizes as operating revenues the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating

#### **Notes to the Financial Statements**

revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the city's policy to use restricted resources first, and then use unrestricted resources as they are needed.

#### D. Assets, liabilities and fund equity

#### 1. Deposits and investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are stated at fair market value.

#### 2. Restricted Assets

Cash and investments are restricted by bond debt requirements in the amount of \$559,588.

#### 3. Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year and all other outstanding balances between funds are referred to as "due to/from other funds" (i.e., the current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

#### 4. Inventory

Inventory (if held) by the enterprise funds is valued at cost on the first-in, first-out basis. Inventory of expendable supplies in other funds have not been recorded and the amount of any such inventories is not considered material. The cost value of such inventories has been treated as an expenditure at the time of purchase.

#### 5. Capital assets

Capital assets, which include property, plant, equipment and infrastructure assets (i.e., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$3,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

#### **Notes to the Financial Statements**

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities, if any, is included as part of the capitalized value of the assets constructed. No such interest expense was incurred during the current fiscal year.

Capital assets of the primary government and component units are depreciated using the straight-line method over the following estimated useful lives:

<b>Years</b>
40-50
50
50
3-20
5-10

Capital assets of the Housing Commission with a cost to acquire or construct of \$600 or more are capitalized and depreciated over their useful lives. Depreciation is provided on a straight-line basis using the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings - dwellings	40
Buildings - nondwellings	20
Equipment - dwellings	7
Equipment - nondwellings	5-7
Building improvements	5-40

#### 6. Compensated absences

Vacation and sick days for the City's salaried and some hourly employees are determined by the City's personnel policies, and the remaining City's hourly employees are determined by the union agreement between the City and the employees' union. The liability for these amounts will be included in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations or retirements.

#### **Notes to the Financial Statements**

The Housing Commission allows permanent employees to accumulate the following compensated absences:

- Vacation leave with pay granted annually shall be used within eighteen months after qualifying for the same. Vacation leave not used shall be forfeited.
- Each employee shall be granted one day for each month of employment for sick leave, not to exceed twelve days per year. Employees may accumulate up to 180 sick leave days.
- Each employee who has two or more years of service shall be granted three days per year for personal business not to be deducted from sick leave. Employees with less than two years of service shall be granted one day off per year for personal business not to be deducted from sick leave.

#### 7. Long-term obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 8. Fund equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### 9. Current Vulnerability due to Certain Concentrations

The Housing Commission operates in a heavily regulated environment. The operations of the Housing Commission are subject to the administrative directives, rules and regulations of federal, state and local regulatory agencies, including, but not limited to, HUD. Such administrative directives, rules and regulations are subject to change by an act of Congress or administrative changes mandated by HUD. Such changes may occur with little notice and inadequate funding to pay for the related cost, including the additional administrative burden to comply with a change.

#### **Notes to the Financial Statements**

#### II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general and special revenue funds. All annual appropriations lapse at fiscal year end.

Not later than May 15<sup>th</sup> of each year, the Council shall by resolution adopt a budget for the next fiscal year, shall appropriate the money needed for municipal purposes during the next fiscal year of the City and shall provide for a levy of the amount necessary to be raised by taxes upon real and personal property for municipal purposes subject to limitations.

The budget document presents information by fund, department, and line items. The legal level of budgetary control adopted by the City Council is the department level, which is the level at which expenditures may not legally exceed appropriations. A City Council resolution may approve transfers of appropriations between departments.

#### B. Excess of expenditures over appropriations

For the year ended June 30, 2008, the General Fund had activities in which expenditures exceeded appropriations. Community development, police, engineering, general public works and parks and recreation were over budget by \$2,216, \$35,660, \$5,677, \$38,521 and \$19,698, respectively. These over expenditures were funded by greater than anticipated revenues in those functions and the use of prior year fund balance.

#### III. DETAILED NOTES ON ALL FUNDS

#### A. Deposits and investments

Michigan Compiled Laws, Section 129.91 authorizes the local government unit to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations, which have an office in Michigan. The local unit is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; United States government or federal agency obligations; repurchase agreements; bankers' acceptance of United States banks; commercial paper rated within the two highest classifications which mature not more than 270 days after the date of purchase; obligations of the state of Michigan or its political subdivisions which are rated as investment grade; and mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan.

The City Council has designated six banks for the deposit of City funds. The investment policy adopted by the Council in accordance with Public Act 20 of 1943 has authorized all allowable investments except repurchase agreements.

The City's deposit and investment policy are in accordance with statutory authority.

#### **Notes to the Financial Statements**

Cash and cash equivalents, investments and restricted assets are reported in the financial statements as follows:

	Governmenta	l Business-type	Fiduciary	Component		
	Activities	Activities	Government	Funds	<u>Units</u>	
Cash and cash						
equivalents	\$ 3,263,068	\$ 519,940	\$ 3,783,008	\$ 328,978	\$ 731,101	
Investments	6,824,511	1,000,787	7,825,298	-	-	
Restricted						
Cash and cash						
equivalents		559,588	559,588		65,626	
Total	<u>\$10,087,579</u>	<u>\$ 2,080,315</u>	<u>\$12,167,894</u>	<b>\$ 328,978</b>	<u>\$ 796,727</u>	

Cash and cash equivalents reported above include \$1,600 of cash on hand that is not considered deposits or investments for footnote purposes.

Total	\$ 13.291.999
Investments	2,275,299
Deposits	\$ 11,016,700
Footnote presentation	

The City chooses to disclose its investments by specifically identifying each. As of year-end, the City had the following investments.

<u>Investment</u>	<b>Maturity</b>	Fair Value	<b>Rating</b>
Federal home loan bond	06/12/2013	300,375	AAA
Federal home loan bond	10/17/2013	300,225	AAA
Michigan Class Investment Pool	Various	1,368,855	AAA
NW Michigan Bank Sweep	Various	305,843	AAA
Total		<u>\$2,275,299</u>	

#### **Investment and deposit risk**

Interest Rate Risk. State law limits the allowable investments and the maturities of some of the allowable investments as identified above. The City's investment policy does not have specific limits in excess of state law on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The maturity dates for each investment are identified above for investments held at year-end.

*Credit Risk.* State law limits investments to specific government securities, certificates of deposits and bank accounts with qualified financial institutions, commercial paper with specific maximum maturities and ratings when purchased, bankers acceptances of specific financial institutions, qualified mutual funds and qualified external investment pools as identified above.

#### Notes to the Financial Statements

The City's investment policy does not have specific limits in excess of state law on investment credit risk. The ratings for each investment are identified above for investments held at year end.

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned. State law does not require and the City does not have a policy for deposit custodial credit risk. As of year end, \$9,871,165 of the City's bank balance of \$10,471,165 was exposed to custodial credit risk because it was uninsured and uncollateralized.

Custodial Credit Risk – Investments. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State law does not require and the City does not have a policy for investment custodial credit risk. Of the above \$2,275,299 of investments, the City has a custodial credit risk exposure of \$2,275,299 because the related securities are uninsured, unregistered and held by the government's brokerage firm which is also the counterparty for these particular securities.

Concentration of Credit Risk. State law limits allowable investments but does not limit concentration of credit risk as identified on the previous page. The City's investment policy also does not have specific limits in concentration of credit risk. Each of the investments held by the City exceeds 5 percent of the City's total investments.

#### **B.** Receivables

Receivables in the City's governmental activities consist of 5% special assessments, 2% taxes receivable, 3% interest receivable, 7% due from customers, 38% due from other funds and 45% due from other governments. Receivables in the business-type activities consist of 100% due from customers.

Special assessments receivable are not expected to be collected within one year.

#### C. Payables

Payables in the City's governmental and business-type activities consist of 100% due to vendors.

#### **Notes to the Financial Statements**

### D. Capital assets

## **Primary Government**

Capital assets recorded in the governmental activities of the primary government includes all sidewalk and streetscape improvements since the fiscal year ended June 30, 1997, streetlight improvements since the fiscal year ended June 30, 2003 and street improvements since the implementation of GASB 34.

Capital assets activity in the governmental and business-type activities was as follows:

	July 1, 2007	Increases	Decreases	June 30, 2008
Governmental activities Capital assets not being				
depreciated Land	\$ 1,494,429	\$ -	\$ -	\$ 1,494,429
Capital assets being depreciated	<u>\$ 1,121,122</u>	Ψ	Ψ	¥ 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1,
Land improvements	5,255,769	44,576	-	5,300,345
Infrastructure	4,250,967	284,904	_	4,535,871
Buildings and structures	5,996,141	221,761	-	6,217,902
Vehicles	2,334,158	137,036	(75,839)	2,395,355
Furniture and equipment	1,584,072	26,095		1,610,167
Total capital assets being depreciated	19,421,107	714,372	(75,839)	20,059,640
Less accumulated depreciation				
Land improvements	(1,170,330)	(139,531)		(1,309,861)
Infrastructure	(588,721)	(106,974)		(695,695)
Buildings and structures	(1,774,408)	(134,880)	-	(1,909,288)
Vehicles	(1,032,447)	(288,210)	73,339	(1,247,318)
Furniture and equipment	(992,290)	(83,719)		(1,076,009)
Total accumulated depreciation	(5,558,196)	(753,314)	73,339	(6,238,171)
Total capital assets being depreciated, net	13,862,911	(38,942)	(2,500)	13,821,469
Governmental activities capital assets, net	<u>\$15,357,340</u>	<b>\$</b> (38,942)	<b>\$</b> (2,500)	<u>\$15,315,898</u>

## **Notes to the Financial Statements**

	July 1, 2007	Increases	Decreases	June 30, 2008
Business-type activities				
Capital assets not being depreciated				
Land	\$ 51,974	<u>\$</u> _	\$ -	\$ 51,974
Capital assets being depreciated				
Land improvements	71,922	12,500	-	84,422
Buildings and structures	264,082	-	-	264,082
Infrastructure	28,024,325	501,878	-	28,526,203
Equipment	477,893			477,893
Total capital assets being				
depreciated	28,838,222	514,378		29,352,600
Less accumulated depreciation				
Land improvements	(8,896)	(5,189)	-	(14,085)
Buildings and structures	(124,223)	(11,063)	-	(135,286)
Infrastructure	(10,002,004)	(859,706)	-	(10,861,710)
Equipment	(249,620)	(26,645)		(276,265)
Total accumulated depreciation	(10,384,743)	(902,603)		(11,287,346)
Total capital assets being depreciated, net	18,453,479	(388,225)		18,065,254
Business-type activities capital assets, net	<u>\$ 18,505,453</u>	<u>\$ (388,225)</u>	<u>\$ -</u>	<u>\$ 18,117,228</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

<u>\$ 753,314</u>

## **Governmental activities**

General government	\$ 134,881
Public safety - police	23,255
Public safety - fire	13,953
Public works	153,484
Community development	46,510
Recreation and culture	93,021
Capital assets held by the City's internal	
service fund charged to the various	
functions based on their usage of the assets	288,210

Total depreciation expense – governmental activities

## **Notes to the Financial Statements**

## **Business-type activities**

 Water and sewer
 \$ 870,769

 Boat ramp
 5,188

 Marina
 26,646

Total depreciation expense – business-type activities \$ 902,603

#### **Discretely presented component units**

Capital asset activity in the Ramsdell Theatre Restoration Project component unit was as follows:

_	July 1, 2007	Increases	Decreases	June 30, 2008
Ramsdell Theatre	_			
Restoration Project				
Capital assets being depreciate	d			
Furniture and equipment	<u>-</u>	<u>\$ 100,499</u>	<u>\$</u>	<u>\$ 100,499</u>

Capital asset activity in the Housing Commission component unit was as follows:

	January 1,			December 31,
	2007	<u>Increases</u>	<b>Decreases</b>	2007
<b>Housing Commission</b>				
Capital assets not being				
depreciated				
Land	\$ 322,216	\$ -	\$ -	\$ 322,216
Construction in progress	16,312	105,477		121,789
Total capital assets not				
being depreciated	338,528	105,477		444,005
Capital assets being depreciated				
Land improvements	72,192	-	-	72,192
Buildings	7,260,986	406,015	-	7,667,001
Furniture and equipment	474,930	77,789		<u>552,719</u>
Total capital assets being				
depreciated	7,818,108	483,804		8,291,912
	/- aa			
Less accumulated depreciation	(5,005,453)	(377,531)		(5,382,984)
m				
Total capital assets being	2 002 555	10 < 0.70		2 000 020
depreciated, net	<u>2,802,655</u>	106,273	<del>_</del>	2,908,928
Harring Commission				
Housing Commission	¢ 2 1/1 102	¢ 211.750	ф	¢ 2.252.022
capital assets, net	<u>\$ 3,141,183</u>	<u> </u>	<u> </u>	<u>\$ 3,352,933</u>

#### **Notes to the Financial Statements**

### E. Interfund receivables, payables and transfers

The composition of interfund balances is as follows as of June 30, 2008:

	Due From Other Funds						
			No	onmajor			
		General	Gov	ernmental	V	Vater and	
		Fund		Funds	Se	wer Fund	Total
<b>Due To Other Funds</b>							
General Fund	\$	-	\$	514,834	\$	-	\$ 514,834
Nonmajor Governmental							
Funds		72,209		-		-	72,209
Nonmajor Enterprise							
Funds		-		340		-	340
Water and Sewer Fund		6,363		175,000			181,363
Oil & Gas Fund	_	<u>-</u>		<u>-</u>		332,069	 332,069
Total	\$	78,572	<u>\$</u>	690,174	\$	332,039	\$ 1,100,815

Interfund balances represent (1) short-term borrowings between funds for cash flow purposes, (2) to record a receivable for the year end transfer of interest revenue from the Oil & Gas Fund to the Water and Sewer Fund, and (3) to transfer expenses to funds where they should have been recorded.

The composition of interfund transfers is as follows:

			Trans	<u>fers in</u>	<u>l</u>		
		N	onmajor				
	General Fund	Gov	ernmental Funds		ater and wer Fund		Total
Transfers out							
General Fund	\$ -	\$	288,388	\$	-	\$	288,388
Oil & Gas Fund	-		-		332,069		332,069
Nonmajor							
Governmental							
Funds	83,000		153,602		-		236,602
Water and Sewer							
Fund	 <u> </u>		175,000			_	175,000
Total	\$ 83,000	\$	616,990	\$	332,069	\$	1,032,059

Transfers are used to (1) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, (2) transfer amounts to debt service funds to make bond payments and (3) to transfer interest revenue to the Water and Sewer Fund from the Oil & Gas Fund.

#### **Notes to the Financial Statements**

#### F. Long-term debt

*General obligation debt.* The City issues general obligation bonds to provide funds for the acquisition and construction of major capital projects. These are direct obligations of the City and the City has pledged the full faith and credit. The City obtains notes payable to provide funds for the acquisition of other capital assets, mostly vehicles and other related equipment.

Included in the governmental activities general obligation debt is a Michigan Economic Development Corporation (MEDC) Loan which was granted by the MEDC to assist in the funding of the construction of the City of Manistee Renaissance Park.

During fiscal 2007, the MEDC adopted a new policy regarding industrial parks which indicated that no interest would be charged on the repayment of loans given to local municipalities to finance the construction of industrial parks. Thus, no accrued interest has been recorded for this loan in the accompanying statement of net assets at June 30, 2008.

The business-type activities have both revenue and general obligation bonds. The revenue bonds' principal and interest are to be paid from the net revenues from the respective water supply system and sewer supply system. The general obligation bonds have the City's limited tax obligation.

During fiscal 2006, the City issued \$6,285,000 of Water and Sewer Revenue Refunding Bonds, Series 2005. The proceeds were used to refund and defease portions of the 1997A revenue bond issue, the 1998A revenue bond issue and the 1999A revenue bond issue maturing at varying amounts through 2028 in the amount of \$5,920,000.

The DDA component unit's bond payable is also a general obligation of the City. The component unit's payable was issued by the component unit on behalf of the primary government. No debt agreements were issued by the component unit during the year ended June 30, 2008.

During the year ended December 31, 2007, the Housing Commission obtained two notes payable from MSHDA. These notes are payable in monthly installments of \$679, non-interest bearing, unsecured and mature in December 2047. The notes have forgiveable mortgages secured by property and buildings. If the properties mortgaged are continuously used in the Commission's Domestic Violence program, the mortgages are forgiveable over the 40 year term; 25% for each 10 years that the houses stay in the program.

## **Notes to the Financial Statements**

Following is a summary of bonds and notes payable of the City for the year ending June 30, 2008:

<u>Purpose</u>	Maturity Date	Interest Rates	Amount
<b>Governmental activities</b>			
2003 General Obligation Bond	2024	2.50-4.40%	\$ 2,685,000
1999 DDA Limited Tax General			
Obligation Bond	2020	4.75-5.38%	1,295,000
1999 Michigan Transportation Fund			
Limited Tax General Obligation Bond	2015	4.70-5.20%	830,000
Note payable – Manager's office copier	2011	4.25%	8,162
Note payable – DPW copier	2011	4.25%	4,830
Note payable – Police copier	2009	4.25%	1,326
Note payable – 2003 Wheel loader	2009	4.00%	7,142
Note payable – 2004 Sterling plow truck	2009	4.02%	8,074
Note payable – 2003 Snow blower	2009	4.02%	5,308
Note payable – Pierce pumper	2014	3.49%	132,458
Note payable – 2 Plow trucks	2009	3.75%	45,482
Note payable – Vactor	2010	3.95%	97,566
Note payable – Street sweeper	2011	4.875%	87,298
Note payable – Police cars	2009	4.39%	27,598
Note payable – Beach Cleaner	2012	4.71%	58,632
Note payable – Pickup Trucks & Escape	2010	4.15%	53,165
Michigan Economic Development			
Corporation Loan	2022	0.00%	<u>78,155</u>
			<u>\$ 5,425,196</u>
<b>Business-type activities</b>			
1997 Water and Sewer Revenue Bonds	2009	5.15-5.20%	\$ 30,000
1997 General Obligation Revenue Bonds 1998 Disposal System and Refunding	s 2017	2.25%	275,000
Revenue Bonds	2009	4.55-4.60%	200,000
1998 General Obligation Bonds	2019	2.25%	1,605,000
1999 Water Supply and Sewage Disposa		2.2370	1,003,000
System Revenue Bonds	2010	4.65-4.85%	225,000
1999 General Obligation Bonds	2021	2.50%	1,610,000
2005 Water and Sewer Refunding Bonds		3.25-4.25%	6,200,000
2006 SRF Water and Sewer Bonds	2027	1.625%	2,670,000

<u>\$12,815,000</u>

## **Notes to the Financial Statements**

Annual debt service requirements to maturity for governmental activities and business-type activities are as follows:

Year Ending	Governmen	tal Activities	Business-type Activities				
<b>June 30,</b>	Principal	Interest	Principal	Interest			
2009	\$ 485,426	\$ 228,659	\$ 770,000	\$ 375,989			
2010	414,992	208,021	805,000	351,068			
2011	404,180	191,292	815,000	327,448			
2012	362,694	173,518	840,000	303,510			
2013	363,818	157,330	860,000	282,833			
2014-2018	1,657,091	550,177	4,790,000	927,183			
2019-2023	1,446,995	210,296	2,970,000	269,154			
2024-2028	290,000	6,380	965,000	60,695			
Total	<u>\$ 5,425,196</u>	<u>\$1,725,673</u>	<u>\$12,815,000</u>	<u>\$2,897,880</u>			

Changes in long-term liabilities. Long-term liability activity was as follows:

	 July 1, 2007	A	dditions	<u>R</u>	eductions	June 30, 2008	Due Vithin <u>ne Year</u>
<b>Primary Government</b>							
Governmental activities							
General obligation							
Bonds	\$ 5,055,000	\$	-	\$	(245,000)	\$ 4,810,000	\$ 260,000
Notes payable	681,333		154,703		(298,995)	537,041	219,810
MEDC Loan	83,771		-		(5,616)	78,155	5,616
Compensated absences	 258,998	_	24,887		<u> </u>	 283,885	
	\$ 6,079,102	\$	<u>179,590</u>	<u>\$</u>	<u>(549,611</u> )	\$ 5,709,081	\$ 485,426

For the governmental activities, compensated absences are generally liquidated by the general fund.

<b>Business-type activities</b>										
General obligation										
bonds	\$	3,750,000	\$	-	\$	(260,000)	\$	3,490,000	\$	265,000
Revenue bonds		7,025,000		-		(370,000)		6,655,000		385,000
SRF bonds		2,574,966		215,034		(120,000)		2,670,000		120,000
Compensated absences	_	59,240	_	2,575	_	<u>=</u>		61,815	_	3,578
	<u>\$</u>	13,624,240	\$	2,575	\$	(750,000)	<u>\$</u>	12,876,815	\$	773,578
Component Unit										
<b>Housing Commission</b>										
Notes payable	\$	-	\$	326,000	\$	-	\$	326,000	\$	8,150
Compensated absences	_	49,024			_	(19,288)	_	29,736	_	
	<u>\$</u>	49,024	\$	326,000	\$	(19,288)	\$	355,736	\$	8,150

#### **Notes to the Financial Statements**

#### IV. OTHER INFORMATION

#### A. Risk management

The City is exposed to various risks of loss related to property loss, torts, errors and omissions and employee injuries (workers' compensation), as well as medical benefits provided to employees. During the year ended June 30, 2008, the City carried insurance through various commercial carriers, to cover all risks of loss. The City has had no settled claims resulting from these risks that exceeded its commercial coverage in any of the past three fiscal years.

#### **B.** Property taxes

The City's property taxes are levied each July 1 on the taxable valuation of property located in the City as of the preceding December 31, the lien date. Property taxes are payable without penalty and interest through August 20; as of March 1 of the succeeding year, unpaid real property taxes are sold to and collected by Manistee County.

Assessed values as established annually by the City, and subject to acceptance by the County, are equalized by the state at an estimated 50% of current market value. Real and personal property in the City for the 2007 levy were assessed and equalized at \$199,258,541 (not including properties subject to Industrial Facilities Tax Exemption), representing 50% of estimated current market value.

The government's general operating tax rate for fiscal year 2008 was 16.95 mills, with an additional 1.5 mills levied for the City Refuse Fund.

Property taxes for the DDA are derived from a tax increment financing agreement between the DDA and other related taxing districts. Under this arrangement, the DDA receives those property taxes levied on the increment of current taxable valuations (determined as of the preceding December 31, the lien date) over base year assessed valuations on certain property located in the City, which are within the DDA district. Property taxes are recognized in the fiscal year in which they are levied.

#### C. Pension Plan

#### **Defined Benefit Pension Plan**

The City's defined benefit pension plan provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. The City participates in the Municipal Employees Retirement System of Michigan (MERS), an agent multiple-employer plan administered by the MERS Retirement Board. Act No. 427 of the Public Acts of 1984, as amended, establishes and amends the benefit provisions of the participants in MERS. The Municipal Employees Retirement System of Michigan issues a publicly available financial report that includes financial statements and required supplementary information for

#### **Notes to the Financial Statements**

MERS. That report may be obtained by writing to the Municipal Employees Retirement System of Michigan, 447 N. Canal Road, Lansing, MI 48917 or by calling (800) 767-6377.

#### **Funding Policy**

The City is required to contribute at actuarially determined rates; the current rates are 2.91%, 10.79% and 2.93% of annual covered payroll for COAM, IAFF and general employees, respectively, and 0% for all other employees. General, Supervisory, USWA, POAM and COAM employees are required to contribute 4%; and IAFF employees are required to contribute 5%. The contribution requirements of the City are established and may be amended by the MERS Retirement Board. The contribution requirements of plan members are established and may be amended by the City depending on the MERS contribution program adopted by the City.

#### **Annual Pension Cost**

For the year ended June 30, 2008, the City's annual pension cost of \$77,319 for MERS was equal to the City's required and actual contributions. The required contribution was determined as part of the initial actuarial valuation using the entry age actuarial cost method. The actuarial assumption included (a) a rate of return on the investment of present and future assets of 8.0%, (b) additional projected salary increases of 0.0% to 8.40% per year, depending on age, attributable to seniority/merit and (c) projected salary increases of 4.5% per year, compounded annually, attributable to inflation. The actuarial value of MERS assets was determined on the basis of a valuation method that assumes the fund earns the expected rate of return and includes an adjustment to reflect fair value. The City's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The amortization period at initial valuation was 30 years.

Fiscal Year <u>Ending</u>	Annual Pension Cost (APC)	Percentage of APC <u>Contributed</u>	Per	Net nsion gation
6/30/06	\$ 22,141	100%	\$	-
6/30/07	22,350	100%		-
6/30/08	77,319	100%		-

#### **Schedule of Funding Progress**

Actuarial Valuation Payroll <u>Date</u>	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) -Entry Age (b)		Funded Ratio (a/b)	Covered Payroll (c)	Percentage of Covered ((b-a)/c)
12/31/05 12/31/06	\$ 13,463,901 \$ 13,972,151	\$ 12,288,934 \$ 12,962,702	\$ (1,174,967) \$ (1,009,449)		\$ 2,627,302 \$ 2,443,941	

#### Notes to the Financial Statements

#### **Housing Commission**

The Housing Commission participates in a multiple-employer public employee pension plan, under the Municipal Employees' Retirement System of Michigan (MERS). At December 31, 2007, the date of the last completed actuarial evaluation, the Housing Commission's termination liability for retirement benefits was \$415,562 (employer and employee combined). Valuation assets available to meet this obligation were \$276,658. The Housing Commission's estimated monthly contributions for the fiscal year beginning January 1, 2007 is \$854. There are seven active employees, one vested former member and one retiree and/or beneficiary. There is an unfunded actuarial accrued liability balance of \$153,643 as of December 31, 2007. Statistical information concerning the plan can be obtained from MERS, which is contained in their annual actuarial valuation.

#### D. Other post-employment benefits

In addition to the pension benefits described in Note IV.C., the City provides a post retirement health insurance premium contribution of up to 50% of the premium or a maximum of \$250 per month from normal retirement until age 65 or eligibility for Medicare. The City paid approximately \$16,000 in health insurance premiums for 6 participants for the year ended June 30, 2008. The benefit is funded by assets in the City's General Fund and Water and Sewer Fund depending on what department the employee was employed in.

The Governmental Accounting Standards Board has recently released Statement No. 45, Accounting and Reporting by Employers for Postemployment Benefits Other Than Pensions. The new pronouncement provides guidance for local units of government in recognizing the cost of retiree health care, as well as any "other" postemployment benefits (other than pensions). The new rules will cause the government-wide financial statements to recognize the cost of providing retiree health care coverage over the working life of the employee, rather than at the time the health care premiums are paid. The new pronouncement is effective for the year ending June 30, 2010. Management is currently assessing the impact of this new accounting standard on the City's financial statements for future reporting periods.

\* \* \* \* \* \*

### SCHEDULE OF REVENUES BUDGET TO ACTUAL GENERAL FUND

## FOR THE YEAR ENDED JUNE 30, 2008

		Original Budget		Amended Budget	Actual	Over (Under) Budget		
Taxes								
Real and personal property taxes	\$	3,247,277	\$	3,247,277	\$ 3,227,916	\$	(19,361)	
Interest on delinquent taxes		62,000		62,000	75,363		13,363	
Federal sources		(20,000)		20,000	13,418		(6,582)	
State sources								
State revenue sharing		749,466		749,466	736,874		(12,592)	
Charges for services								
Water and sewer		95,000		95,000	94,148		(852)	
Major street		17,000		17,000	20,000		3,000	
Local street		2,000		2,000	2,000		-	
City refuse		5,000		5,000	13,950		8,950	
Other administrative charges		287,239		287,239	290,954		3,715	
Charges for sales		401,391		401,391	370,921		(30,470)	
Licenses and permits		1,000		1,000	950		(50)	
Fines and forfeits		56,500		56,500	58,107		1,607	
Interest revenue		60,000		60,000	75,954		15,954	
Miscellaneous								
Refunds		-		-	55,503		55,503	
Refunds - workers comp		15,000		15,000	13,134		(1,866)	
Other		20,870		20,870	 53,302		32,432	
TOTAL REVENUES	\$	4,999,743	\$	5,039,743	\$ 5,102,494	\$	62,751	

#### SCHEDULE OF EXPENDITURES BUDGET TO ACTUAL GENERAL FUND

#### FOR THE YEAR ENDED JUNE 30, 2008

	Original Budget		Amended Budget		Actual		Over (Under) Budget	
LEGISLATIVE								
Personnel services	\$ 28,33	50 \$	28,350	\$	28,327	\$	(23)	
Supplies	8,20	00	8,200		7,560		(640)	
Travel and training	6,50	00	6,500		5,252		(1,248)	
TOTAL LEGISLATIVE	43,0	50	43,050		41,139		(1,911)	
GENERAL GOVERNMENT								
Manager								
Personnel services	172,48	38	172,488		171,737		(751)	
Supplies	6,5	50	6,550		4,174		(2,376)	
Repair and maintenance	1,20	00	1,200		772		(428)	
Training and travel	15,19	90	15,190		16,863		1,673	
Capital outlay	5,34	41	5,341		4,026		(1,315)	
Total manager	200,70	59	200,769		197,572		(3,197)	
Finance								
Personnel services	156,1	78	156,178		155,524		(654)	
Supplies	5,86	55	5,865		5,377		(488)	
Contractual services	36,70	00	36,700		37,336		636	
Training and travel	3,86	50	3,860		3,453		(407)	
Repair and maintenance	7,70	00	7,700		6,456		(1,244)	
Capital outlay	4,63	38	4,638		4,642		4	
Total finance	214,9	<b>4</b> 1	214,941		212,788		(2,153)	

#### SCHEDULE OF EXPENDITURES BUDGET TO ACTUAL GENERAL FUND

#### FOR THE YEAR ENDED JUNE 30, 2008

	riginal udget	 mended Budget		Actual	Over (Under) Budget
Assessor					
Personnel services	\$ 155,538	\$ 159,738	\$	162,426	\$ 2,688
Supplies	7,250	7,250		6,540	(710)
Contractual services	11,300	11,300		9,635	(1,665)
Training and travel	3,870	3,870		2,423	(1,447)
Capital outlay	 3,405	3,405		3,997	 592
Total assessor	 181,363	 185,563		185,021	(542)
Attorney					
Contractual services	 87,500	 87,500		69,613	 (17,887)
Clerk					
Personnel services	137,903	137,903		131,201	(6,702)
Supplies	12,630	12,630		4,554	(8,076)
Contractual services	11,700	11,700		4,381	(7,319)
Training and travel	5,400	5,400		4,185	(1,215)
Printing and publishing	7,150	7,150		8,503	1,353
Capital outlay	 3,000	 3,000	-	9,990	 6,990
Total clerk	 177,783	 177,783		162,814	 (14,969)
Community development					
Personnel services	225,440	225,440		229,840	4,400
Supplies	6,400	6,400		4,370	(2,030)
Training and travel	2,200	2,200		2,237	37
Transportation	 2,000	 2,000		1,809	 (191)
Total community development	 236,040	236,040		238,256	2,216

#### SCHEDULE OF EXPENDITURES BUDGET TO ACTUAL GENERAL FUND

#### FOR THE YEAR ENDED JUNE 30, 2008

	Original Budget	Amended Budget	Actual	Over (Under) Budget
General service board and administration				
Harbor commission	\$ 250	\$ 250	\$ 78	\$ (172)
Board of review	3,800	3,800	2,420	(1,380)
Tree commission	300	300	161	(139)
Parks commission	200	200	281	81
Zoning board	1,000	1,000	1,919	919
Beautification committee	3,000	3,000	3,371	371
Planning commission	10,600	10,600	10,572	(28)
Total general service board and				
administration	19,150	19,150	18,802	(348)
Municipal building				
Supplies	5,000	5,000	4,860	(140)
Contractual services	40,500	40,500	36,871	(3,629)
Utilities	87,600	87,600	84,377	(3,223)
Repairs and maintenance	27,000	27,000	25,777	(1,223)
Total municipal building	160,100	160,100	151,885	(8,215)
Other general government				
Professional services	42,500	42,500	27,666	(14,834)
Electric street lights	89,000	104,000	101,966	(2,034)
Insurance	81,000	91,000	90,517	(483)
Postage	21,000	26,000	25,640	(360)
Rent	6,450	6,450	4,640	(1,810)
Miscellaneous	16,500	16,500	12,428	(4,072)
Capital outlay	6,000	6,000	6,798	798
Total other general government	262,450	292,450	269,655	(22,795)
TOTAL GENERAL GOVERNMENT	1,540,096	1,574,296	1,506,406	(67,890)

#### SCHEDULE OF EXPENDITURES BUDGET TO ACTUAL GENERAL FUND

#### FOR THE YEAR ENDED JUNE 30, 2008

	Original Budget		Amended Budget		Actual		Over (Under) Budget	
PUBLIC SAFETY	 		_		_			
Police								
Personnel services	\$ 927,923	\$	937,923	\$	969,714	\$	31,791	
Supplies	22,675		22,675		25,514		2,839	
Contractual services	8,707		8,707		9,084		377	
Transportation	4,200		4,200		4,200		-	
Uniform allowance	7,100		7,100		7,867		767	
Repairs and maintenance	32,000		42,000		40,628		(1,372)	
Training and travel	41,350		46,350		46,611		261	
Other services and charges	-		-		1,376		1,376	
Capital outlay	 4,272		4,272		3,893		(379)	
Total police	 1,048,227		1,073,227		1,108,887		35,660	
Fire								
Personnel services	585,853		585,853		586,056		203	
Supplies	18,020		18,020		22,293		4,273	
Uniform and food allowance	6,850		6,850		4,848		(2,002)	
Training and travel	38,800		38,800		36,096		(2,704)	
Repairs and maintenance	19,650		19,650		17,925		(1,725)	
Hydrant rent	21,600		21,600		21,600		-	
Other services and charges	1,400		1,400		50		(1,350)	
Capital outlay	 5,390		5,390		1,952		(3,438)	
Total fire	 697,563		697,563		690,820		(6,743)	
TOTAL PUBLIC SAFETY	 1,745,790		1,770,790		1,799,707		28,917	

#### SCHEDULE OF EXPENDITURES BUDGET TO ACTUAL GENERAL FUND

#### FOR THE YEAR ENDED JUNE 30, 2008

	Original Budget		Amended Budget		Actual		Over (Under) Budget	
PUBLIC WORKS		_						
Engineering								
Contractual services	\$ 37,	000	\$	44,000	\$	49,677	\$	5,677
General public works								
Personnel services	712,	316		720,316		732,762		12,446
Supplies	17,	360		17,360		31,556		14,196
Contractual services	35,	000		35,000		37,568		2,568
Repairs and maintenance	142,	115		192,115		201,006		8,891
Training and travel	88,	500		88,500		88,650		150
Total general public works	995,	291		1,053,291		1,091,542		38,251
TOTAL PUBLIC WORKS	1,032,	291		1,097,291		1,141,219		43,928
RECREATION AND CULTURAL								
Parks and recreation								
Personnel services	229,	355		229,355		228,527		(828)
Supplies		-		13,000		12,747		(253)
Repair and maintenance	61,	500		77,500		91,044		13,544
Training and travel	42,	000		42,000		43,003		1,003
Utilities	22,	000		22,000		22,679		679
Capital outlay						5,553		5,553
TOTAL RECREATION AND CULTURAL	354,	855		383,855		403,553		19,698

#### SCHEDULE OF EXPENDITURES BUDGET TO ACTUAL GENERAL FUND

#### FOR THE YEAR ENDED JUNE 30, 2008

APPROPRIATIONS	Original Budget	 Amended Budget	 Actual	Over (Under) Budget
Manistee recreation association	\$ 30,000	\$ 30,000	\$ 30,000	\$ -
Veterans/memorial day	1,000	1,000	1,000	-
A.A.Y.	44,000	44,000	24,000	(20,000)
Economic development	29,276	29,276	29,276	-
Ramsdell restoration	25,000	25,000	25,000	-
SSCENT	30,000	30,000	30,000	-
PEG studio	 3,000	 3,000	 3,000	 
TOTAL APPROPRIATIONS	 162,276	 162,276	 142,276	 (20,000)
TOTAL EXPENDITURES	\$ 4,878,358	\$ 5,031,558	\$ 5,034,300	\$ 2,742

Concluded

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

#### **JUNE 30, 2008**

ASSETS		Special Revenue Funds	 Debt Service Fund	I	Capital Projects Funds	Total Nonmajor Governmental Funds		
Cash and cash equivalents	\$	1,434,998	\$ -	\$	87,222	\$	1,522,220	
Investments		290,299	-		15,543		305,842	
Receivables								
Accounts		32,472	-		-		32,472	
Taxes		19,507	-		-		19,507	
Prepaid expenses		43	-		-		43	
Due from other funds		272,949	52,225		365,000		690,174	
Due from other governments		118,227	 -		-		118,227	
TOTAL ASSETS	\$	2,168,495	\$ 52,225	\$	467,765	\$	2,688,485	
LIABILITIES								
Accounts payable	\$	361,011	\$ 45,053	\$	56,852	\$	462,916	
Deferred revenue		9,586	-		-		9,586	
Funds held In escrow		5,270	-		-		5,270	
Wages payable		939	-		-		939	
Due to other funds		64,807	 		7,402		72,209	
TOTAL LIABILITIES		441,613	 45,053		64,254		550,920	
FUND BALANCES								
Unreserved		1,726,882	_		-		1,726,882	
Reserved for debt retirement		-	7,172		-		7,172	
Reserved for capital projects			 		403,511		403,511	
TOTAL FUND BALANCES		1,726,882	 7,172		403,511		2,137,565	
TOTAL LIABILITIES AND FUND BALANCES	\$	2,168,495	\$ 52,225	\$	467,765	\$	2,688,485	

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2008

	Special Revenue Funds	Debt Service Fund	Capital Projects Funds	Total Nonmajor Governmental Funds	
REVENUES					
Taxes	\$ 285,49		\$ -	\$ 285,497	
Federal sources	344,61		-	344,613	
State sources	534,90		-	534,905	
Charge for services	434,98		-	434,981	
Interest revenue	57,09		- ,	66,083	
Reimbursement		- 143,998	-	143,998	
Other revenue	29	-	-	293	
Contributions\donations	14,09		-	14,096	
Miscellaneous	45,98	9 -	55,273	101,262	
TOTAL REVENUES	1,717,47	2 144,178	64,078	1,925,728	
EXPENDITURES					
Current operations					
General government	187,50	6 850	61,447	249,803	
Public safety	28,13	9 -	-	28,139	
Highways and streets	910,29	-	-	910,296	
Public works	522,40	9 -	-	522,409	
Capital outlay			295,857	295,857	
Debt service					
Principal		- 245,000	_	245,000	
Interest expense		- 218,412		220,284	
TOTAL EXPENDITURES	1,648,35	0 464,262	359,176	2,471,788	
REVENUES OVER (UNDER) EXPENDITURES	69,12	2 (320,084	(295,098)	(546,060)	
OTHER FINANCING SOURCES (USES)					
Transfers in	108,00	0 319,415	189,575	616,990	
Transfers out	(236,60	2) -		(236,602)	
TOTAL OTHER FINANCING SOURCES (USES)	(128,60	2) 319,415	189,575	380,388	
NET CHANGE IN FUND BALANCES	(59,48	0) (669	(105,523)	(165,672)	
FUND BALANCES, BEGINNING OF YEAR	1,786,36	2 7,841	509,034	2,303,237	
FUND BALANCES, END OF YEAR	\$ 1,726,88	2 \$ 7,172	\$ 403,511	<b>\$</b> 2,137,565	

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS

#### **JUNE 30, 2008**

		uilding spector	 Major Street	 Local Street	Street rovement
ASSETS					
Cash and cash equivalents	\$	31,754	\$ 377,649	\$ 474,524	\$ 67,812
Investments		-	-	-	-
Receivables					
Accounts		-	-	-	341
Taxes		-	-	-	-
Prepaid expenses		-	-	-	-
Due from other funds		-	-	-	-
Due from other governments	-		 94,869	 21,940	 
TOTAL ASSETS	\$	31,754	\$ 472,518	\$ 496,464	\$ 68,153
LIABILITIES					
Accounts payable	\$	40	\$ 3,208	\$ 272,056	\$ -
Deferred revenue		-	-	-	-
Funds held In escrow		-	-	-	-
Wages payable		-	-	-	-
Due to other funds		21,800	 	 	 1,955
TOTAL LIABILITIES		21,840	3,208	272,056	1,955
FUND BALANCES					
Unreserved		9,914	 469,310	 224,408	 66,198
TOTAL LIABILITIES AND FUND BALANCES	\$	31,754	\$ 472,518	\$ 496,464	\$ 68,153

City Refuse		Brownfield Grant hase II	Brownfield Redevelopment Authority Fund		Criminal Justice		Local Revenue Sharing	
\$ 151,440	\$	19,701	\$	1,135	\$	1,887	\$	30,990
264,620		-		-		-		-
28,004		-		-		-		-
1,396		-		-		-		-
-		-		228,609		-		-
				-				-
\$ 445,460	\$	19,701	\$	229,744	\$	1,887	\$	30,990
\$ 46,594	\$	-	\$	-	\$	1,625	\$	5,630
-		-		-		-		-
_		_		-		-		-
 30,000		6,450						
76,594		6,450		-		1,625		5,630
 368,866		13,251		229,744		262		25,360
\$ 445,460	\$	19,701	\$	229,744	\$	1,887	\$	30,990

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS

#### **JUNE 30, 2008**

	-	ple Street Bridge	verwalk intenance	Special sessment	Ramsdell Theatre	
ASSETS						
Cash and cash equivalents	\$	-	\$ 46,668	\$ 10,060	\$ -	
Investments		-	25,679	-	-	
Receivables						
Accounts		-	-	-	864	
Taxes		-	-	18,111	-	
Prepaid expenses		-	-	-	43	
Due from other funds		6,000	-	-	38,340	
Due from other governments			 	 	 -	
TOTAL ASSETS	\$	6,000	\$ 72,347	\$ 28,171	\$ 39,247	
LIABILITIES						
Accounts payable	\$	3,976	\$ -	\$ -	\$ 26,464	
Deferred revenue		-	-	9,586	-	
Funds held In escrow		-	-	-	5,270	
Wages payable		-	-	-	939	
Due to other funds			 	 	-	
TOTAL LIABILITIES		3,976	-	9,586	32,673	
FUND BALANCES						
Unreserved		2,024	 72,347	18,585	 6,574	
TOTAL LIABILITIES AND FUND BALANCES	\$	6,000	\$ 72,347	\$ 28,171	\$ 39,247	

an Made ake Fund	Grant - roleum	Grant - ardous	PEG mmission		Total
\$ 202,088	\$ -	\$ -	\$ 19,290	\$	1,434,998
-	-	-	-		290,299
-	-	-	3,263		32,472
-	-	-	-		19,507
-	-	-	-		43
-	-	-	-		272,949
 	 569	 849	 -		118,227
\$ 202,088	\$ 569	\$ 849	\$ 22,553	\$	2,168,495
\$ -	\$ 569	\$ 849	\$ -	\$	361,011
-	-	-	-		9,586
-	-	-	-		5,270
-	-	-	-		939
 	 -	 	 4,602	-	64,807
-	569	849	4,602		441,613
202,088	 	 	 17,951		1,726,882
\$ 202,088	\$ 569	\$ 849	\$ 22,553	\$	2,168,495

Concluded

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2008

	uilding spector	 Major Street	Local Street	Street rovement
REVENUES				
Taxes	\$ -	\$ -	\$ -	\$ -
Federal sources	-	-	-	-
State sources	-	373,735	134,247	23,890
Charge for services	24,253	163,198	-	1,625
Interest revenue	581	11,390	12,361	2,362
Other revenue	-	-	-	-
Contributions\donations	-	-	-	-
Miscellaneous revenue	 	 	 	 
TOTAL REVENUES	 24,834	 548,323	 146,608	 27,877
EXPENDITURES				
Current operations				
General government	-	-	-	-
Public safety	23,157	-	-	-
Highways and streets	-	512,149	384,965	2,089
Public works	 	 	 <u>-</u>	 
TOTAL EXPENDITURES	 23,157	 512,149	 384,965	2,089
REVENUES OVER (UNDER) EXPENDITURES	 1,677	 36,174	(238,357)	 25,788
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	-	-
Transfers out	 	 (139,028)	 -	 -
TOTAL OTHER FINANCING SOURCES (USES)	 	 (139,028)	 	
NET CHANGE IN FUND BALANCE	1,677	(102,854)	(238,357)	25,788
FUND BALANCE, BEGINNING OF YEAR	 8,237	 572,164	 462,765	 40,410
FUND BALANCE, END OF YEAR	\$ 9,914	\$ 469,310	\$ 224,408	\$ 66,198

City Refuse	Gra	EPA Brownfield Grant Phase II		ownfield evelopment uthority Fund	riminal ustice	Local Revenue Sharing		
\$ 285,497	\$	- 104,586	\$	238,609	\$ -	\$	-	
-		104,386		238,009	3,033		-	
124,484		-		1,500	-		41,830	
20,227		-		-	47		-	
-		-		-	-		-	
 <u>-</u>				<u> </u>	 50		<u>-</u>	
 430,208		104,586		240,109	 3,130		41,830	
- -		- -		- -	4,982		20,066	
418,709		91,335		12,365	<u>-</u>		- -	
418,709		91,335		12,365	4,982		20,066	
11,499		13,251		227,744	 (1,852)		21,764	
 (70,000)		- -		2,000	 - -		(27,574)	
(70,000)		-		2,000	<u>-</u>		(27,574)	
(58,501)		13,251		229,744	(1,852)		(5,810)	
 427,367		-			 2,114		31,170	
\$ 368,866	\$	13,251	\$	229,744	\$ 262	\$	25,360	

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2008

	-	le Street ridge	verwalk intenance	pecial essment	amsdell Theatre
REVENUES					
Taxes	\$	-	\$ -	\$ -	\$ -
Federal sources		-	-	-	-
State sources		-	-	-	-
Charge for services		5,850	-	8,365	44,600
Interest revenue		40	2,935	=	158
Other revenue		-	-	-	293
Contributions\donations		-	-	-	2.500
Miscellaneous			 	 	 2,500
TOTAL REVENUES		5,890	 2,935	 8,365	 47,551
EXPENDITURES					
Current operations					
General government		-	11,395	-	125,433
Public safety		-	-	-	-
Highways and streets		11,093	-	-	-
Public works			 	 	 
TOTAL EXPENDITURES		11,093	 11,395	 	 125,433
REVENUES OVER (UNDER) EXPENDITURES		(5,203)	 (8,460)	 8,365	 (77,882)
OTHER FINANCING SOURCES (USES)					
Transfers in		6,000	_	_	80,000
Transfers out				 	 <u> </u>
TOTAL OTHER FINANCING SOURCES (USES)		6,000	 	 	 80,000
NET CHANGE IN FUND BALANCE		797	(8,460)	8,365	2,118
FUND BALANCE, BEGINNING OF YEAR		1,227	 80,807	 10,220	4,456
FUND BALANCE, END OF YEAR	\$	2,024	\$ 72,347	\$ 18,585	\$ 6,574

an Made ake Fund	Grant - oleum		Grant - ardous	PEG nmission	 Total
\$ -	\$ _	\$	-	\$ -	\$ 285,497
-	569		849	-	344,613
-	-		-	-	534,905
6,260	-		-	13,016	434,981
6,964	-		-	33	57,098
-	-		-	-	293
-	-		-	14,096	14,096
 43,439	 	-		 	 45,989
 56,663	 569		849	 27,145	 1,717,472
_	569		849	29,194	187,506
_	-		-	,	28,139
-	_		_	-	910,296
 -	 			 -	 522,409
 	 569		849	 29,194	 1,648,350
 56,663	 		<u>-</u>	 (2,049)	 69,122
_	_		_	20,000	108,000
 	 			 -	 (236,602)
 	 			 20,000	 (128,602)
56,663	-		-	17,951	(59,480)
 145,425	 			 	 1,786,362
\$ 202,088	\$ 	\$		\$ 17,951	\$ 1,726,882

Concluded

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL BUILDING INSPECTOR NONMAJOR SPECIAL REVENUE FUND

#### FOR THE YEAR ENDED JUNE 30, 2008

		riginal udget		Amended Budget		Actual	Over (Under) Budget	
REVENUES	Ф	24.000	Φ.	24.000	Ф	24.252	Ф	252
Charge for services Interest revenue	\$	24,000	\$	24,000	\$	24,253 581	\$	253 531
TOTAL REVENUES		24,050		24,050		24,834		784
EXPENDITURES								
Public safety		23,850		23,850		23,157		(693)
NET CHANGE IN FUND BALANCE		200		200		1,677		1,477
FUND BALANCE, BEGINNING OF YEAR		8,237		8,237		8,237		<u>-</u>
FUND BALANCE, END OF YEAR	\$	8,437	\$	8,437	\$	9,914	\$	1,477

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL MAJOR STREET NONMAJOR SPECIAL REVENUE FUND

#### FOR THE YEAR ENDED JUNE 30, 2008

	Original Budget		Amended Budget		Actual		Over (Under) Budget	
REVENUES	Φ.	200,000	Ф	200,000	Φ.	272 725	Φ	(6.265)
State sources	\$	380,000	\$	380,000	\$	373,735	\$	(6,265)
Charge for services		135,000		135,000		163,198		28,198
Interest revenue		5,000		5,000		11,390		6,390
TOTAL REVENUES		520,000		520,000		548,323		28,323
EXPENDITURES								
Highways and streets		766,376		766,376		512,149		(254,227)
REVENUES OVER (UNDER) EXPENDITURES		(246,376)		(246,376)		36,174		282,550
OTHER FINANCING USES								
Transfers out		(139,028)		(139,028)		(139,028)		
NET CHANGE IN FUND BALANCE		(385,404)		(385,404)		(102,854)		282,550
FUND BALANCE, BEGINNING OF YEAR		572,164		572,164		572,164		
FUND BALANCE, END OF YEAR	\$	186,760	\$	186,760	\$	469,310	\$	282,550

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL LOCAL STREET NONMAJOR SPECIAL REVENUE FUND

	Original Budget		mended Budget	Actual		Over Under) Budget
REVENUES						
State sources	\$	130,000	\$ 130,000	\$ 134,247	\$	4,247
Interest revenue		10,000	 10,000	 12,361		2,361
TOTAL REVENUES		140,000	140,000	146,608		6,608
EXPENDITURES						
Highways and streets		116,500	 116,500	 384,965		268,465
NET CHANGE IN FUND BALANCE		23,500	23,500	(238,357)		(261,857)
FUND BALANCE, BEGINNING OF YEAR		462,765	 462,765	 462,765		
FUND BALANCE, END OF YEAR	\$	486,265	\$ 486,265	\$ 224,408	\$	(261,857)

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL STREET IMPROVEMENT NONMAJOR SPECIAL REVENUE FUND

	Priginal Budget	_		Actual		Over (Under) Budget	
REVENUES							
State sources	\$ 24,000	\$	24,000	\$	23,890	\$	(110)
Charge for services	5,000		5,000		1,625		(3,375)
Interest revenue	 3,000		3,000		2,362		(638)
TOTAL REVENUES	32,000		32,000		27,877		(4,123)
EXPENDITURES							
Highways and streets	43,000		43,000		2,089		(40,911)
REVENUES OVER (UNDER) EXPENDITURES	(11,000)		(11,000)		25,788		36,788
OTHER FINANCING SOURCES							
Transfers in	 7,200		7,200				(7,200)
NET CHANGE IN FUND BALANCE	(3,800)		(3,800)		25,788		29,588
FUND BALANCE, BEGINNING OF YEAR	 40,410		40,410		40,410		
FUND BALANCE, END OF YEAR	\$ 36,610	\$	36,610	\$	66,198	\$	29,588

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL CITY REFUSE NONMAJOR SPECIAL REVENUE FUND

	Original Amended Budget Budget			Actual		Over (Under) Budget	
REVENUES							
Taxes	\$ 286,814	\$	286,814	\$	285,497	\$	(1,317)
Charge for services	126,000		126,000		124,484		(1,516)
Interest revenue	 15,000		15,000		20,227		5,227
TOTAL REVENUES	427,814		427,814		430,208		2,394
EXPENDITURES							
Public works	 395,200		395,200		418,709		23,509
REVENUES OVER (UNDER) EXPENDITURES	32,614		32,614		11,499		(21,115)
OTHER FINANCING SOURCES							
Transfers out	 (70,000)		(70,000)		(70,000)		
NET CHANGE IN FUND BALANCE	(37,386)		(37,386)		(58,501)		(21,115)
FUND BALANCE, BEGINNING OF YEAR	 427,367		427,367		427,367		
FUND BALANCE, END OF YEAR	\$ 389,981	\$	389,981	\$	368,866	\$	(21,115)

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL EPA BROWNFIELD GRANT PHASE II NONMAJOR SPECIAL REVENUE FUND

	riginal Sudget	 mended Budget	 Actual	J)	Over Inder) Sudget
REVENUES Federal sources	\$ 70,000	\$ 70,000	\$ 104,586	\$	34,586
EXPENDITURES Public works	 70,000	 85,000	91,335		6,335
NET CHANGE IN FUND BALANCE	-	(15,000)	13,251		28,251
FUND BALANCE, BEGINNING OF YEAR	 	 	 _		
FUND BALANCE (DEFICIT), END OF YEAR	\$ 	\$ (15,000)	\$ 13,251	\$	28,251

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL BROWNFIELD REDEVELOPMENT AUTHORITY FUND NONMAJOR SPECIAL REVENUE FUND

	_	ginal lget	Amendo Budge			Actual	Over (Under) Budget		
REVENUES						***			
Federal sources	\$	-	\$	-	\$	238,609	\$	238,609	
Charges for services					-	1,500		1,500	
TOTAL REVENUES		-		-		240,109		240,109	
EXPENDITURES									
Public works						12,365		12,365	
REVENUES OVER (UNDER) EXPENDITURES		-		-		227,744		227,744	
OTHER FINANCING SOURCES									
Transfers in				_		2,000		2,000	
NET CHANGE IN FUND BALANCE		-		-		229,744		229,744	
FUND BALANCE, BEGINNING OF YEAR						_			
FUND BALANCE, END OF YEAR	\$		\$		\$	229,744	\$	229,744	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL CRIMINAL JUSTICE NONMAJOR SPECIAL REVENUE FUND

	Original Amended Budget Budget		A	ctual	(U	Over nder) idget	
REVENUES							
State sources	\$	2,900	\$ 2,900	\$	3,033	\$	133
Interest revenue		40	40		47		7
Miscellaneous revenue			 		50		50
TOTAL REVENUES		2,940	2,940		3,130		190
EXPENDITURES							
Public safety		3,125	 4,125		4,982		857
NET CHANGE IN FUND BALANCE		(185)	(1,185)		(1,852)		(667)
FUND BALANCE, BEGINNING OF YEAR		2,114	 2,114		2,114		<u>-</u>
FUND BALANCE, END OF YEAR	\$	1,929	\$ 929	\$	262	\$	(667)

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL LOCAL REVENUE SHARING NONMAJOR SPECIAL REVENUE FUND

	Original Amended Budget Budget		Actual		(1	Over Under) Budget	
REVENUES Charge for services	\$ _	\$	_	\$	41,830	\$	41,830
					,	·	,
EXPENDITURES							
General government	73,153		73,153		20,066		(53,087)
REVENUES OVER (UNDER) EXPENDITURES	(73,153)		(73,153)		21,764		94,917
OTHER FINANCING SOURCES Transfers out	 		<u>-</u>		(27,574)		(27,574)
NET CHANGE IN FUND BALANCE	(73,153)		(73,153)		(5,810)		67,343
FUND BALANCE, BEGINNING OF YEAR	 31,170		31,170		31,170		
FUND BALANCE (DEFICIT), END OF YEAR	\$ (41,983)	\$	(41,983)	\$	25,360	\$	67,343

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL MAPLE STREET BRIDGE NONMAJOR SPECIAL REVENUE FUND

	riginal Sudget	 Amended Budget	A	Actual		Over (Under) Budget
REVENUES						
State sources	\$ 500,000	\$ 500,000	\$	-	\$	(500,000)
Charge for services	5,000	5,000		5,850		850
Interest revenue	250	 250		40		(210)
TOTAL REVENUES	505,250	505,250		5,890		(499,360)
EXPENDITURES						
Highways and streets	 505,000	 505,000		11,093		(493,907)
REVENUES OVER (UNDER) EXPENDITURES	250	250		(5,203)		(5,453)
OTHER FINANCING SOURCES						
Transfers in	-	 -		6,000		6,000
NET CHANGE IN FUND BALANCE	250	250		797		547
FUND BALANCE, BEGINNING OF YEAR	 1,227	 1,227		1,227		
FUND BALANCE, END OF YEAR	\$ 1,477	\$ 1,477	\$	2,024	\$	547

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL RIVERWALK MAINTENANCE NONMAJOR SPECIAL REVENUE FUND

	Priginal Budget	 mended Budget	 Actual	J)	Over Under) Budget
REVENUES Interest revenue	\$ 3,500	\$ 3,500	\$ 2,935	\$	(565)
EXPENDITURES General government	 11,000	 22,000	11,395		(10,605)
NET CHANGE IN FUND BALANCE	(7,500)	(18,500)	(8,460)		10,040
FUND BALANCE, BEGINNING OF YEAR	 80,807	 80,807	 80,807		
FUND BALANCE, END OF YEAR	\$ 73,307	\$ 62,307	\$ 72,347	\$	10,040

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL SPECIAL ASSESSMENT NONMAJOR SPECIAL REVENUE FUND

	riginal Budget	 mended Budget	 Actual	J)	Over Inder) udget
REVENUES Charge for services	\$ 7,200	\$ 7,200	\$ 8,365	\$	1,165
OTHER FINANCING SOURCES (USES) Transfers out	 (7,200)	(7,200)	 		7,200
NET CHANGE IN FUND BALANCE	-	-	8,365		8,365
FUND BALANCE, BEGINNING OF YEAR	 10,220	 10,220	 10,220		
FUND BALANCE, END OF YEAR	\$ 10,220	\$ 10,220	\$ 18,585	\$	8,365

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL RAMSDELL THEATRE NONMAJOR SPECIAL REVENUE FUND

	iginal ıdget	 Amended Budget	A	Actual	(1	Over Under) Budget
REVENUES						
Charge for services	\$ 18,000	\$ 42,000	\$	44,600	\$	2,600
Interest revenue	250	250		158		(92)
Other Revenue	-	-		293		293
Miscellaneous	 -	 -		2,500		2,500
TOTAL REVENUES	18,250	42,250		47,551		5,301
EXPENDITURES						
General government	 68,650	 123,640		125,433		1,793
REVENUES OVER (UNDER) EXPENDITURES	(50,400)	(81,390)		(77,882)		3,508
OTHER FINANCING SOURCES (USES)						
Transfers in	 65,000	 65,000		80,000	-	15,000
NET CHANGE IN FUND BALANCE	14,600	(16,390)		2,118		18,508
FUND BALANCE, BEGINNING OF YEAR	 4,456	 4,456		4,456		
FUND BALANCE (DEFICIT), END OF YEAR	\$ 19,056	\$ (11,934)	\$	6,574	\$	18,508

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL MAN MADE LAKE NONMAJOR SPECIAL REVENUE FUND

	Original Budget		mended Budget	 Actual	J)	Over Under) Budget
REVENUES						
General government	\$ -	\$	-	\$ 43,439	\$	43,439
Charge for services	-		-	6,260		6,260
Interest revenue	 			 6,964		6,964
TOTAL REVENUES	-		-	56,663		56,663
FUND BALANCE, BEGINNING OF YEAR	 145,425	_	145,425	 145,425		
FUND BALANCE, END OF YEAR	\$ 145,425	\$	145,425	\$ 202,088	\$	56,663

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL EPA GRANT - PETROLEUM NONMAJOR SPECIAL REVENUE FUND

	_	ginal lget	 nended Judget	A	ctual	Over (nder) udget	
REVENUES Federal sources	\$	-	\$ -	\$	569	\$	569
EXPENDITURES General government			5,000		569		(4,431)
NET CHANGE IN FUND BALANCE		-	(5,000)		-		5,000
FUND BALANCE, BEGINNING OF YEAR			 				
FUND BALANCE (DEFICIT), END OF YEAR	\$		\$ (5,000)	\$		\$	5,000

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL EPA GRANT - HAZARDOUS NONMAJOR SPECIAL REVENUE FUND

	_	ginal lget	 nended udget	A	ctual	Over (Under) Budget		
REVENUES Federal sources	\$	-	\$ -	\$	849	\$	849	
EXPENDITURES General government			5,000		849		(4,151)	
NET CHANGE IN FUND BALANCE		-	(5,000)		-		5,000	
FUND BALANCE, BEGINNING OF YEAR			 					
FUND BALANCE (DEFICIT), END OF YEAR	\$		\$ (5,000)	\$		\$	5,000	

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET TO ACTUAL PEG COMMISSION NONMAJOR SPECIAL REVENUE FUND

	ginal dget		mended Budget	Actual		Over (Under) Budget	
REVENUES							
Charge for services	\$ -	\$	15,000	\$	13,016	\$	(1,984)
Interest revenue	-		-		33		33
Contributions\Donations	 		-		14,096		14,096
TOTAL REVENUES	-		15,000		27,145		12,145
EXPENDITURES							
General government	 		35,000		29,194		(5,806)
REVENUES OVER (UNDER) EXPENDITURES	-		(20,000)		(2,049)		17,951
OTHER FINANCING SOURCES (USES)							
Transfers in	 		20,000		20,000		
NET CHANGE IN FUND BALANCE	-		-		17,951		17,951
FUND BALANCE, BEGINNING OF YEAR	 	-	<u>-</u>				
FUND BALANCE, END OF YEAR	\$ 	\$		\$	17,951	\$	17,951

# COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECT FUNDS

# **JUNE 30, 2008**

	 dustrial Park	Rei	naissance Park	Capital provement	Imp	Capital provement Bonds	Total
ASSETS							
Cash and cash equivalents	\$ 17,046	\$	35,377	\$ -	\$	34,799	\$ 87,222
Investments	15,543		-	-		-	15,543
Due from other funds	 			 365,000			 365,000
Total Assets	\$ 32,589	\$	35,377	\$ 365,000	\$	34,799	\$ 467,765
LIABILITIES							
Accounts Payable	\$ -	\$	-	\$ 56,652	\$	200	\$ 56,852
Due to Other Funds	 			 7,402			 7,402
Total Liabilities	-		-	64,054		200	64,254
FUND BALANCES							
Unreserved	 32,589		35,377	 300,946		34,599	 403,511
TOTAL LIABILITIES AND FUND BALANCES	\$ 32,589	\$	35,377	\$ 365,000	\$	34,799	\$ 467,765

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECT FUNDS

		idustrial Park	Re	naissance Park	Capital Improvement Improvement Bonds		Total		
REVENUES					 				
Interest revenue	\$	2,140	\$	427	\$ 4,717	\$	1,521	\$	8,805
Miscellaneous		11,964		32,925	 10,384		<u> </u>		55,273
TOTAL REVENUES		14,104		33,352	 15,101		1,521		64,078
EXPENDITURES									
General government		16,101		5,991	32,392		6,963		61,447
Capital outlay		-		-	295,857		-		295,857
Interest Expense				1,872	 				1,872
TOTAL EXPENDITURES		16,101		7,863	328,249		6,963		359,176
REVENUES OVER (UNDER) EXPENDITURES		(1,997)		25,489	(313,148)		(5,442)		(295,098)
OTHER FINANCING SOURCES									
Transfers in					 189,575				189,575
NET CHANGE IN FUND BALANCES		(1,997)		25,489	(123,573)		(5,442)		(105,523)
FUND BALANCES, BEGINNING OF YEAR		34,586		9,888	 424,519		40,041		509,034
FUND BALANCES, END OF YEAR	\$	32,589	\$	35,377	\$ 300,946	\$	34,599	\$	403,511

# COMBINING STATEMENT OF NET ASSETS NONMAJOR ENTERPRISE FUNDS

# **JUNE 30, 2008**

	Boat Ramp Fund		]	Marina Fund	Total		
ASSETS							
Current assets							
Cash and cash equivalents	\$	63,290	\$	86,992	\$	150,282	
Accounts receivables		150		17,802		17,952	
Prepaid items		-		150		150	
Inventory				7,608		7,608	
Total current assets		63,440		112,552		175,992	
Capital assets (net of accumulated							
depreciation)		70,339		335,348		405,687	
TOTAL ASSETS		133,779		447,900		581,679	
LIABILITIES							
Accounts payable		4,142		14,054		18,196	
Due to other funds		-		340		340	
Accrued liabilities				1,638		1,638	
TOTAL LIABILITIES		4,142		16,032		20,174	
NET ASSETS							
Invested in capital assets		70,339		335,348		405,687	
Unrestricted		59,298		96,520		155,818	
TOTAL NET ASSETS	\$	129,637	\$	431,868	\$	561,505	

## COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS NONMAJOR ENTERPRISE FUNDS

	Boat Ramp			Total
OPERATING REVENUES			Marina	 
State revenue	\$ 36,810	\$	15,000	\$ 51,810
Charges for services	 31,675		196,368	 228,043
TOTAL OPERATING REVENUES	 68,485		211,368	 279,853
OPERATING EXPENSES				
Boat ramp operations	40,723		-	40,723
Marina operations	-		198,305	198,305
Depreciation	 5,188		26,646	 31,834
TOTAL OPERATING EXPENSES	 45,911		224,951	270,862
OPERATING INCOME (LOSS)	22,574		(13,583)	8,991
NONOPERATING REVENUE				
Interest revenue	 2,897		3,502	 6,399
CHANGE IN NET ASSETS	25,471		(10,081)	15,390
NET ASSETS, BEGINNING OF YEAR	 104,166		441,949	546,115
NET ASSETS, END OF YEAR	\$ 129,637	\$	431,868	\$ 561,505

# COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS

		Boat				
		Ramp	]	Marina		Total
CASH FLOWS FROM OPERATING ACTIVITIES	¢.	21.525	¢.	192 275	¢.	212 000
Cash received from customers Cash received from state grants	\$	31,525 36,810	\$	182,275 15,000	\$	213,800 51,810
Cash payments to employees		(7,222)		(25,172)		(32,394)
Cash payments to employees  Cash payments to suppliers for goods and services		(29,806)		(163,291)		(193,097)
cash payments to suppliers for goods and services	-	(25,000)		(103,271)		(173,077)
NET CASH PROVIDED BY						
OPERATING ACTIVITIES		31,307		8,812		40,119
CASH FLOWS FROM CAPITAL AND						
RELATED FINANCING ACTIVITIES		(10 700)				(4.5 =0.0)
Purchase of capital assets		(12,500)		-		(12,500)
CASH FLOWS FROM INVESTING ACTIVITIES						
Sale of investments		644		_		644
Interest revenue		2,897		3,502		6,399
		<u> </u>	-	<u> </u>	-	<u> </u>
NET CASH PROVIDED BY						
INVESTING ACTIVITIES		3,541		3,502		7,043
NET INCREASE IN CASH AND						
CASH EQUIVALENTS		22,348		12,314		34,662
CASH EQUIVALENTS		22,540		12,514		34,002
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR		40,942		74,678		115,620
CASH AND CASH EQUIVALENTS, END OF YEAR	\$	63,290	\$	86,992	\$	150,282
DECONOR LATION OF OBED ATING INCOME TO NET						
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES						
Operating income (loss)	\$	22,574	\$	(13,583)	\$	8,991
Adjustments to reconcile operating income (loss) to	Ψ	22,374	Ψ	(13,303)	Ψ	0,771
net cash provided by operating activities						
Depreciation		5,188		26,646		31,834
Changes in assets and liabilities		,		ŕ		,
Accounts receivable		(150)		(14,093)		(14,243)
Prepaid items		64		65		129
Inventory		-		2,912		2,912
Accounts payable		4,119		5,937		10,056
Due to other funds		-		340		340
Accrued liabilities	-	(488)		588		100
NET CASH PROVIDED BY						
OPERATING ACTIVITIES	\$	31,307	\$	8,812	\$	40,119

# CITY OF MANISTEE, MICHIGAN

# COMBINING BALANCE SHEET AGENCY FUNDS

# **JUNE 30, 2008**

	C	Tax ollection	I	Payroll	Total		
ASSETS							
Cash and cash equivalents	\$	260,414	\$	68,564	\$	328,978	
Due from other governments			-	3,190	-	3,190	
TOTAL ASSETS	\$	260,414	\$	71,754	\$	332,168	
LIABILITIES							
Accrued liabilities	\$	-	\$	3,895	\$	3,895	
Due to other governments		260,414		67,859		328,273	
TOTAL LIABILITIES	\$	260,414	\$	71,754	\$	332,168	

# STATEMENT OF NET ASSETS COMPONENT UNIT - RAMSDELL THEATRE RESTORATION PROJECT

# **JUNE 30, 2008**

ASSETS	
Cash and cash equivalents	\$ 3,643
Accounts receivable	 3,996
TOTAL CURRENT ASSETS	7,639
Capital assets, net	 100,499
TOTAL ASSETS	 108,138
LIABILITIES	
Accounts payable	 15,000
NET ASSETS	
Unrestricted	\$ 93,138

# STATEMENT OF ACTIVITIES COMPONENT UNIT - RAMSDELL THEATRE RESTORATION PROJECT

REVENUES AND SUPPORT	
State revenue	\$ 20,500
Contributions	53,327
Interest earned	 2,260
TOTAL REVENUE AND SUPPORT	 76,087
EXPENSES	
Program services	14,273
Miscellaneous Expense	126
TOTAL EXPENSES	 14,399
CHANGE IN NET ASSETS	61,688
NET ASSETS, BEGINNING OF YEAR	31,450
NET ASSETS, END OF YEAR	\$ 93,138

## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

November 4, 2008

The Honorable Mayor and Members of the City Council City of Manistee Manistee, Michigan

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Manistee, Michigan (the "City") as of and for the year ended June 30, 2008, which collectively comprise the City's basic financial statements and have issued our report thereon dated November 4, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. The financial statements of the Downtown Development Authority, a discretely presented component unit of the City of Manistee, were not audited in accordance with auditing standards applicable to financial audits contained in Government Auditing Standards.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles, such that there is more than a remote likelihood that a misstatement of the City's financial statements that is more than inconsequential will not be prevented or detected by the City's internal control. We consider Findings 2008-1 and 2008-2 as described in the accompanying schedule of financial statement findings to be significant deficiencies in internal control over financial reporting.

A *material weakness* is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe that none of the significant deficiencies described above is a material weakness.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We also noted certain matters that we reported to management of the City in a separate letter dated November 4, 2008.

The City's response to the findings identified in our audit is described in the accompanying schedule of financial statement findings. We did not audit the City's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of City Council, management, others within the City, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Rehmann Lohan

# **City of Manistee**

# **Schedule of Financial Statement Findings**

June 30, 2008

<u>Finding 2008-1</u> – General Accounting Issues and Preparation of Financial Statements in Accordance with Accounting Principles Generally Accepted in the United States of America.

**Criteria:** All Michigan governments are required to prepare financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP). This is a responsibility of the City's management. The preparation of financial statements in accordance with GAAP requires internal controls over both (1) recording, processing, and summarizing accounting data (i.e., maintaining internal books and records), and (2) reporting government-wide and fund financial statements, including the related footnotes (i.e., external financial reporting.)

**Condition:** In order to present the City's books in compliance with generally accepted accounting principles (GAAP), we were required to make a large number of adjustments to reasonably adjust the City's internal books. In addition, as is the case with many smaller and medium-sized entities, the City has historically relied on its independent external auditors to assist in the preparation of financial statements and footnotes as part of its external financial reporting process. Accordingly, the City's ability to prepare financial statements in accordance with GAAP is based, in part, on its reliance on its *external* auditors, who cannot by definition be considered a part of the City's *internal* controls.

**Cause:** This condition was caused by the City's decision that it is more cost effective to outsource the preparation of its annual financial statements to the auditors than to incur the time and expense of obtaining the necessary training and expertise required for the City to perform this task internally.

**Effect:** As a result of this condition, the City lacks internal controls over the preparation of financial statements in accordance with GAAP, and instead relies, in part, on its external auditors for assistance with this task. This condition adds both to the duration and complexity of the audit, as well as reduces the accuracy and usefulness of the City's interim financial data.

View of Responsible Officials: The City has evaluated the cost vs. benefit of establishing internal controls over the preparation of financial statements in accordance with GAAP, and determined that it is in the best interests of the City to outsource this task to its external auditors, and to carefully review the draft financial statements and notes prior to approving them and accepting responsibility for their content and presentation.

# City of Manistee

## **Schedule of Financial Statement Findings (Continued)**

# June 30, 2008

#### Finding 2008-2 – Inadequate segregation of duties within a significant account or process.

**Criteria:** All significant accounts or processes for local governments are required to have adequate segregation of duties over the account or process.

**Condition:** As is the case with many smaller and medium-sized entities, the City's number of staff results in limited segregation of duties over billing and collection of utility receipts.

**Cause:** This condition was caused by the City's decision that it is more cost effective to have inadequate segregation of duties than to incur the expense of additional staff required to segregate these duties.

**Effect:** As a result of this condition, the City lacks adequate segregation of duties over the billing and collection of utility receipts.

View of Responsible Officials: The City has evaluated the cost vs. benefit of establishing adequate segregation of duties over the billing and collection of utility receipts, and determined that it is in the best interests of the City to continue to implement procedures where possible to improve the segregation of duties within the limitations of the current staffing levels including the possibility of automatic downloads of utility billings.

November 4, 2008

Honorable Mayor and Members of the City Council City of Manistee

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Manistee (the "City") for the year ended June 30, 2008, and have issued our report thereon dated November 4, 2008. Professional standards require that we provide you with the following information related to our audit.

## Our Responsibility Under Auditing Standards Generally Accepted in the United States of **America and** *Government Auditing Standards*

As stated in our engagement letter dated July 2, 2008, our responsibility, as described by professional standards, is to express opinions about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with accounting principles generally accepted in the United States of America. Our audit of the financial statements does not relieve you or management of your responsibilities.

As part of our audit, we considered the internal control of the City. Such considerations were solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of City's compliance with certain provisions of laws, regulations, contracts and grants. However, the objective of our tests was not to provide an opinion on compliance with such provisions.

## Planned Scope and Timing of the Audit

We performed the audit according to the planned scope and timing previously communicated to you in our engagement letter and our meeting about planning matters in June 2008.

## **Significant Audit Findings**

#### Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by the City are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were:

- Management's estimate of the useful lives of depreciable capital assets is based on the length of time it is believed that those assets will provide some economic benefit in the future.
- Management's estimate of the accrued compensated absences is based on current hourly rates and policies regarding payment of sick and vacation banks.
- Management's estimate of the allowance for uncollectible accounts receivable is based on past experience and future expectations for collection of various account balances and has been determined to be zero.

We evaluated the key factors assumptions used to develop these estimates in determining that they are reasonable in relation to the financial statements taken as a whole.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements.

#### Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the management representation letter dated November 3, 2008.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the Entity's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

This information is intended solely for the use of the governing body and management of the *City of Manistee* and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

Rehmann Loham

# **City of Manistee**

#### **Comments and Recommendations**

#### For the Year Ended June 30, 2008

In planning and performing our audit of the financial statements of the City of Manistee (the "City") as of and for the year ended June 30, 2008, in accordance with auditing standards generally accepted in the United States of America, we considered the 's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. The deficiencies we noted that we consider to be significant deficiencies are described in our report on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with *Government Auditing Standards*.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

# **City of Manistee**

#### **Comments and Recommendations**

#### For the Year Ended June 30, 2008

#### **Other Matters**

#### Disaster Recovery Policy

During our review of the IT Controls, we learned that the City does not have a disaster recovery policy covering the IT function. While the backup rotation system and offsite storage are considered adequate, it is recommended the City have a written disaster recovery policy that is constantly updated for system changes and is kept off-site in an easily assessable location. This policy should outline all key organization systems that would need to be restored in the case of site disaster. Once completed, this plan should be reviewed on a periodic basis to ensure that system changes have been documented.

#### Workstation Security

When users vacate the work areas for any length of time they should be locking their workstations. Windows provides an effective workstation security system that can be invoked with one set of keystrokes. Locking a personal workstation is a basic control that limits access to accounting records by unauthorized individuals. We recommend that the City require all PC users to lock their workstations when they are unattended.

#### **Passwords**

Limiting access to key financial data through strong password and access policies is a key IT control. We noted during our review of IT Controls that passwords are not being forced to be complex at either the "network" or "financial accounting" software level. Passwords should be forced by the system to be at least eight characters with a combination of letters, numbers and special characters. Currently, the City does not force this control at the network or financial application level. We recommend that the network and accounting system be set to force complex passwords.

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